# PART 4 RESULTS AT THE NATIONAL LEVEL

#### CHAPTER 9

## THE TOLL

Even under normal conditions in 1918, the South African Government lacked the means to record every death in the country. Pre-Union legislation on this matter was still in force and did not provide for all sections of the population: in the OFS and Zululand no provision was made to register Black deaths, while in the Transvaal only Blacks in urban areas were subject to the Registration Ordinance of 1906. As for the Cape, in theory the 1894 Births and Deaths Registration Act applied to all inhabitants, but in practice it was largely a dead letter in predominantly Black rural areas.1

If the registration of deaths was defective under ordinary circumstances, there was little chance of an accurate record being kept during the crisis of "Black October", when the registration of White deaths even in large cities faltered, "The omission to register deaths is not to be wondered at", noted the Official Year Book of the Union, "when one considers the widespread incidence of the disease, when whole families, and in many cases the greater portion of whole communities were incapacitated . . . and the organization of civil administration was to a large extent suspended."2 "[O]p s'n best g'n autentieke siifers sal [ons] kan verkrii nie", the Registrar of Births and Deaths in Pretoria told De Volkstem in an interview after

the epidemic had passed.3 With basic statistical information so imperfect, it is unrealistic to hope to establish the full toll of "Black October" in South Africa with any degree of

precision. A well-informed estimate will have to suffice. The shortcomings of the figures reported by the Influenza Epidemic Commission have already been referred to, especially with regard to predominantly Black rural areas.4 However, they are the most detailed and comprehensive statistics available for the Union as a whole and are probably reasonably accurate in so far as Whites and Indians are concerned. They also provide a guide to the proportion of 'flu deaths per province and per race group. Most secondary works have accepted these figures;5 Gluckman's 1944 National Health Services Commission merely rounded off the Influenza Epidemic Commission's figures in its conclusion that, "according

to competent estimates", 142 000 people had died in the epidemic.6 (See Table 11). Other contemporary official estimates have serious deficiencies: the figure of 54 899 deaths in the Official Year Book is based on registered influenza and pneumonia deaths only,7 while the tables in the Department of Justice's Annual Report for 1918 unaccountably omit certain Magisterial Districts, inter alia all those in the Transkei 8

Unofficial estimates at the time put the toll far higher: retired banker and

- Union of South Africa: Official Year Book of the Union, no. 4, 1921, p. 175.

- Union of South Africa: Official Year Book of the Union, no. 4, 1921, p. 175.
   Diddi, pp. 303, 2019 198, p. 4.
   See ch. 2, pp. 27-29 and ch. 5, pp. 87-88.
   See ch. 2, pp. 27-29 and ch. 5, pp. 87-88.
   See ch. 2, pp. 27-29 and ch. 5, pp. 87-88.
   See ch. 3, pp. 37-89.
   Sp. 50, pp. 37-99.
   <li
- Union of South Africa: Official Year Book of the Union, no. 4, 1921, pp. 204–205 8. Union of South Africa: Annual Report of the Department of Justice for 1918, UG 36-'19, pp. 36, 75, 92, 115

1 28 1	Population Death rated 000 of population	1)* (1.C(191)* Total W B I,C Total W B 1.C All	00         60         10<	
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			WIEN	
	lation	1,0 (1911)*	462 649 45 805 27 161 142 531	
1,C (1911)* 462 669 45 805 27 161 142.531	Ropa	B (1911)*	1 519 509 1 219 865 325 824 953 598	
Oppulation		W (1918)	618 825 699 347 181 678 121 931	
Population (1911)* [1 1519-009   1219-005			Cupe Tril: Ons	

As there was no census of Blacks, Indians and "Coloureds" between 1911 and 1921, the figures used in this column are those of the 1911 census (which lumped Indians and "Coloureds" together). The actual Black, Indian and "Coloured" populations in 1918 would have been considerably greater assuming that their population growth rates between 1904 and 1911 (Blacks: 2,03% p.a., Indians and "Coloureds": 2,8% p.a.) had been maintained. Based on these growth rates, 8.28 139 471 17 627 811 011 11 726 6 118 933 he bottom line of Table 11(a) above would read: 678 346 1 421 781

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ESTIMATES OF NUMBER OF SPANISH TELU CASES, INCIDENCE AND CASE MORTALITY PER PROVINCE ACCORDING TO INFLUENZA TABLE 11(b)

(About these figures, the Commission commented: "It is impossible to obtain reliable statistical information in regard to the attack rate of the disease, but as accurate an estimate as it is possible to make has been submitted." – UG 15-19, para. 48) EPIDEMIC COMMISSION: WHITES, BLACKS, INDIANS AND "COLOUREDS"

		Estimated	stimated no. of cases			Incidence/100	cidence/100 population*			Death rate!! attacked (cas	Death rate/100 persons stacked (case mortality)		
	м	80	1,0	Total	×		1,0	TV.	à	a	J.	14	
New Section 1	192 007 140 639 79 532 42 475	809 918 464 081 147 459 463 170	399 305 7 307 3 042 47 819	1.201.230 632.097 230.024 533.464	38,16 24,28 34,28	25. 25. 25. 25.	19 10 10 10 10 10 10 10 10 10 10 10 10 10	25 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5	3,05 2,32 2,81 0,85	2222	25 25 26 28 27 28	5552	
SA.	454 653	1 904 619	257 533	2 616 805	31,98	47,4	37,98	42,77	2,57	8,78	98'9	5.32	

Sources: UG 15-19, Appendix C. UG 37-19, pp. 4-6 (Table 2). Standard Encyclopaedia of South Africa, vol. 9, p. 3.

financier. Sir Lewis Michell, concluded that 300 000 people had died, confirming the Malthusian principle "that nature has a rough & ready method of its own of annihilating the surplus population".9 One Vaderland believed that 50% should be added to the Influenza Enidemic Commission's figure, making a total of nearly 210 000 deaths:10 half a century later it had increased this number to "sowat 'n milioen".11

These unofficial estimates are a good deal closer to the results of a calculation based on a quite different type of enumeration, carried out 22 years after "Black October". The census of May 1921 found that its total of 5 409 092 Blacks. "Coloureds" and Indians was as much as 500 000 short of what it had anticipated this total would be based on a continuation of the estimated average annual rate of increase for these races between 1891 and 1911, which was 3.45% p.a.12. It concluded that this shortfall

"was undoubtedly due to the enormous mortality during the devastating epidemic of influenza in the intercensal period, and corresponds almost exactly

with the number of deaths estimated as having occurred during the epidemic."13 This very high rate of increase of 3.45% p.a. was higher than another Office of Census and Statistics estimate made slightly earlier: the Ouarterly Abstract of Union Statistics issued in January 1920 put the average annual rate of increase for these races between 1911 and 1918 at 2,46% p.a.14 Extended to 1921, this trend would have meant that the 1921 census figure of 5 409 092 Blacks, "Coloureds" and Indians was 443 559 less than it should have been.

If the Influenza Epidemic Commission's figure of 11 726 White Spanish 'flu deaths is taken as more or less accurate, the above calculations mean that the epidemic claimed between 455 28515 and 511 72616 victims in South Africa in 1918-1919.17

Faced by such a range of totals from the only authority able to compile a national estimate, the historian must evaluate them most judiciously. While it is certain that the Influenza Epidemic Commission's figures are not complete, its semi-empirical basis must give these added weight; the basis of the two Office of Census and Statistics totals appears too mechanistic to be accepted as they stand. Thus, the toll was probably a good deal higher than the Commission's 139 471, but not as high as half a million. Perhaps 250 000-350 000 would be a reasonable estimate.

Given this uncertain foundation to all Spanish 'flu statistics' every attempt to analyse the toll must be regarded as tentative and treated with great circumspection

Union of South Africa: Third Census of the Population, 1921 – Report, UG 37-'24, p. 27.
 Union of South Africa: Third Census of the Population, 1921 – Part I: Population, All Races, UG

15. i.e. 443 559 + 11 726 16. i.e. 500 000 + 11 726. This is the figure (though with White deaths rounded off to 12 000) that the Official Yearbooks of the Republic of South Africa have accepted since 1974 (Official Yearbook of

the Republic of South Africa, 1974, p. 69). 17. These estimates would include approximately 4 000 deaths in the third wave of the epidemic in 1919 (Union of South Africa: Annual Departmental Reports (Abridged), no. 1, 1920-1: Department of Public Health, UG 8-'22, p. 141; South African Medical Record, 26/7/1919, p. 220).

Cape Archives: A 540 (Michell Collection), vol. 8, Diary Entry for 27/2/1919.
 Ons Vaderland, 7/3/1919, p. 2.
 Li Die Vaderland, 8/12/1972, p. 17.

yu, para. 19. (This paragraph refers to this shortfall as being among "the Bantu population", but p. vii, para. 24 refers to it as "amongst other races [han white]" UG 37-24.
 27 also refers to the 500 000 as being the shortfall among "the non-European population").
 Union of South Africa: Quaerterly Abstract Of Union Matsitics, no. 1, January 1920, p. 7, Table (iii).

The Influenza Epidemic Commission's figures provide the only basis for a national breakdown of the proportion of deaths in each province by race. (See Table 12). From this table it is clear that Blacks and "Coloureds" in the Cape were hardest hit; possible reasons for this have already been discussed. <sup>18</sup>

TABLE 12

SPANISH 'FLU DEATHS IN EACH PROVINCE AS PERCENTAGE OF TOTAL NUMBER OF
SUCH DEATHS IN SOLITH AFRICA: BY RACE

	Whites	Blacks	"Coloureds"	Indians	Percentage of deaths by province
Cape Tvl. OFS Natal	4,2 2,3 1,6 0,26	47,6 17,8 5,17 8,4	10,4 0,09 0,2 0,06	0,2 0,3 — 1,3	62,46 20,55 6,98 10,01
Percentage of deaths by race	8,4	78,95	10,75	1,89	

Source: Calculated from UG 15-'19, Appendix C.

Table 13 and Map 1 try to indicate the relative severity of the epidemic by Magisterial District. For Blacks, "Coloureds" and Indians once again — in the absence of other detailed population statistics closer to 1918<sup>19</sup> — the figures of the poll causes must serve as the basis of the calculation of the influenza death-rate per relative to the population in each District. 3º The number of 'flu deaths in each District is primarily taken from the Influenza Epidemic Commission's Report; cocasionally these have been replaced by figures from the Annual Report of the Department of Justice or archivel sources, where these seemed more reliable.

Table 13 and the accompanying map locate the heaviest impact of the epidemic in two broad belts: one more or less following the main railway line from Cape Town in a north-easterly direction as far as the Western Transvail; the other south-east from the major railway junction at De Aar into the Ciskei and Transkei. Outside these two belts the areas of comparatively high mortality are few.

A notable feature is the relatively low death-rate among all races in Natal. The Influenza Epidemic Commission could not explain why this was so, though it did point out that a similar pattern had been noted during the mild influenza epidemic of 1889–1890, when Natal (and more particularly Durban) had suffered less than the rest of southern Affaica. "It has been suggested", it commented, "that different pronouncement is no solitor of the substitute "12" and the pronouncement is no solitor of the pronouncement of the pronouncement is no solitor of the pronouncement of the prono

Subsequent findings that there were two waves of Spanish 'flu in 1918, one mild, one virulent, suggest that this is indeed what happened – that the Union was infected almost simultaneously by both waves, the milder entering via Durban, the more virulent via Cape Town. From these ports the waves spread to the rest of the

See ch. 2, pp. 26, 30, 33; ch. 3, pp. 52, 54-55; ch. 4, p. 70; ch. 5, pp. 88-89 and ch. 7, pp. 127-128.
 For an exploratory study of differential Spanish 'flu mortality in New Zealand, see D. I. Pool: "The Effects of the 1918 Pandemic of Influenza on the Maori Population of New Zealand" in Bulletin of the History of Medicine, vol. 47 (1973).

<sup>19.</sup> The 1918 census was limited to Whites.

On the use of these figures see note to Table 11.
 Union of South Africa: Report of the Influenza Epidemic Commission, UG 15-'19, para. 50.

country. <sup>22</sup> The differential nature of mortality in the Transkei also points towards the epidemic in South Africa having a dual character. Of the seven Districts which reported a mortality rate of less than <sup>20</sup> per 1 000 inhabitants, six were in the south-eastern half, close to Natal. <sup>23</sup> The nearest railway line to five of these districts was the Natal system.

TABLE 13
ESTIMATED SPANISH 'FLU DEATHS & DEATH-RATES BY MAGISTERIAL DISTRICT: CAPE
CAPE

Magisterial district		Popu	alation		Total deaths	Deaths/1 000
Magistenai district	W (1918)	B (1911)*	I&C (1911)*	Total	I otal deaths	population
Aberdeen	4 229	1 702	3 064	8 995	152	16,9
Adelaide	2 137	6 223	1 335	9 695	533	54,98
Albany	9 861	18 135	3 602	31 598	915	28,96
Albert &	ı				255 + 42	1
Venterstad	6 095	5 951	2 133	14 179	= 297	20,95
Alexandria	2 850	10 741	1 546	15 137	1 810	119,57
Aliwal North/	1				419 + 112	
Lady Grey	6 417	8 034	1 596	16 047	= 531	33,09
Barkly East	3 729	4 784	507	9 020	260	28,82
Barkly West/					2 250 + 147	
Klipdam	7 888	24 942	5 068	37 898	-2 397	63,25
Bathurst	2 342	9 836	541	12 719	640	50,32
Beaufort West	5 565	748	6 036	12 349	524	42,43
Bedford	1 971	6 689	1 792	10 452	231	22,1
Bredasdorp	5 798	1	3 850	9 652		17,82
Britstown	2 502	895 80	2 070	5 467	197	36,03
Caledon Calvinia	10 451 7 997	80	7 848 6 810	18 379 14 887	252 197	13,71 13,23
Cape Town (incl.	7997	80	6 810	14 887	197	13,23
Cape 10wn (inci. Durhanville)	72 180	2 164	58 561	132 905	4 623	34.78
Carnaryon	3 614	1 427	2 829	7 870	306	38.88
Cathcart	2 348	9 418	670	12 436	750	60.31
Ceres	3 418	658	3 679	7 755	112	14.44
Clanwilliam	5 705	132	5 972	11 809	173	14,65
Colesberg	3 571	3 931	2 566	10 068	317	31.49
Cradock	5 919	7 074	3 926	16 919	499	29,49
De Aar	2 529	1 063	1 532	5 124	348	67.91
East London	21 223	27 311	2 254	50 788	696	13.7
Elliot	3 843	3 976	303	8 122	370	45,56
Fort Beaufort	1 819	10.889	1 160	13.868	319	23
Fraserburg/	1	1000	1		43 + 69 =	_
Williston	5 105	182	3 277	8 564	112	13.08
George	9 005	1 300	6.830	17 135	66	3.85
Glen Grev	738	49 629	332	50 699	2.519	49.69
Gordonia	4 757	933	8 741	14 431	260	18.02
Graaff-Reinet	6.835	4 827	6.891	18 553	850	45,81
Hanover	1 496	910	1 377	3 783	107	28.28
Hay	4 452	4 180	3 581	12 213	250	20,47
Herbert	3 896	5 360	2 747	12 003	126	10.5
Herschel	209	37 498	1 308	39 015	1 463	37.5
Hope Town	2 765	1 162	1 952	5 879	134	22,79
Humansdorp	7 612	4 289	6 004	17 905	100	5,59
Jansenville	4 891	3 308	2 183	10 382	194	18,69

See ch. 7, p. 127 and IEC, vol. 1, file 1: Evidence of Dr. F. A. Arnold, pp. 2, 11.
 They were: Umzimkulu, Mount Ayliff, Bizana, Flagstaff, Lusikisiki and Port St. Johns.

Deaths/1 000

Magisterial district					Total deaths	of
angracian contra	W (1918)	B (1911)*	I&C (1911)*	Total		population
Kenhardt	7 349	472	4 798	12 619	. 190	15,06
Kimberley	20 769	30 771	12 705	64 245	4 861	75,66
Cingwilliamstown,	l				7 218 + 1 221	
Ceiskamahoek &	1 -				+ 2 220 =	
Middeldrift	10 581	94 303	1 838	106 722	10 659	99,88
Knysna	5 380	468	5 106	10 954	2	0,18
Komgha	1 756	14 474	153	16 383	718	43,83
Kuruman	4 361	12 099	1 591	18 051	226	12,52
Ladismith	5 679	184	4 657	10 520	84	7,98
Laingsburg	3 758	218	2 296	6 272	132	21,05
Maclear	2 174	3 279	415	5 868	115	19,6
Mafeking	3 834	21 043	794	25 671	793	30,9
Malmesbury/					498	
Hopefield	14 476	175	17 320	31 971		15,58
Maraisburg	1 653	1 903	389	3 945	93	23,57
Middelburg	4 439	4 461	3 587	12 487	300	24,02
Molteno	2 826	4 625	553	8 004	333	41,6
Montagu	4 007	21	3 057	7 085	65	9,17
Mossel Bay	6 561	154	5 562	12 277	187	15,23
Murraysburg	1 466	984	2 112	4 562	88	19,29
Namaqualand	6 327	763	16 957	24 047	81	3,37
Oudtshoorn/					385 + 12 =	
Calitzdorp	17 534	774	17 651	35 959	397	11,04
Paarl/Wellington	12 767	206 1 986	18 751	31 724	840	26,48
Pearston	1 730		1 300	5 016	40	7,97
Peddie	1 536	19 210	153	20 899	1 368	65,46
Philipstown	2 562	1 045	1 740 6 897	5 347	85	15,9
Piquetberg Port Flizabeth	11 264 24 445	8 370	6 897 14 976	18 191 47 791	140 2.017	7,7 42.2
Port Elizabeth Prieska	3 502	966	3 062	7 530	339	42,2 45.02
	3 706	143	2 904	6 753	106	
Prince Albert	3706	143	2 904	6 753	1 185 + 127 =	15,7
Queenstown/ Sterkstroom	8 050	22.777	2 843	33 670	1 312	38,97
Richmond	1 709	1 115	2 184	5 008	218	43,53
Riversdale	9 046	88	6 078	15 212	44	2,89
Robertson	5.822	1 %	4 999	10 900	200	18.35
Kobertson Simonstown	8 056	252	4 166	12 474	348	27.9
Somerset Fast	5 597	8 297	3 774	17 668	458	25,92
Stellenbosch/	3 397	8291	3 //4	1/ 006	432 + 252 =	25,92
Somerset West	9.588	795	12 800	23 183	684	29.5
Steynsburg	2 529	2 247	864	5 640	113	20.04
Stevilerville	2 993	1 956	1.695	6 644	101	15,2
Steynervine Stockenstrom	1.860	6531	2 080	10 471	663	63.32
Stutterheim	2 393	10 595	244	13 232	786	59.4
Sutterneim	2 582	62	1 481	4 125	34	8.24
Swellendam	8 929	96	7 321	16 346	178	10.89
Tarka	2 426	5 792	841	9 059	122	13,47
Taung	1 041	21 647	466	23 154	614	26,52
Tulbagh	2 586	341	4.873	7 800	238	30,51
Uitenhase	12.981	11 088	6 999	31 068	847	27.26
Uniondale	6 314	1 338	4 475	12 127	31	2,56
Vanrhynsdorp	4 203	1336	2 781	6 997	113	16.15
Vanrnynsdorp Victoria East	1 328	14 339	497	16 164	816	50,48
Victoria East Victoria West	3 135	1 203	2 994	7 332	283	38.6
Vryburg	4 723	16 155	1 167	22 045	332	15.06
Willowmore	4 596	1 039	3 807	9 442	177	18,75
Willowmore Wodehouse/	1 7,500	1 109	3 807	7772	585 + 255 =	10,/3

TABLE 12 (-----

		TAB	LE 13 (cont.)			Deaths/1 000 of population 37,62 36,78 28,26 11,72 46,06 12,39 56,48 49,77 81,86 49,77 81,87 33,83 33,83 36,47 67,35 13,5 47,8		
Magisterial district		Pope	alation		Total deaths			
magnetini dinine	W (1918)	B (1911)*	I&C (1911)*	Total	Total deaths			
Indwe	6 842	14 662	824	22 328	840			
Worcester	8 209	754	10 995	19 958	734	36,78		
Wynberg	31 995	800	33 649	66 444	1 878	28,26		
TRANSKEIAN TER	RITORIES							
Bizana	175	42 366	118	42 659	500	11,72		
Butterworth	729	20 890	113	21 732	1 001			
Elliotdale	220	28 036	72	28 328	351			
Engcobo	652	61 063	358	62 073	3 506	56,48		
Flagstaff	198	27 780	191	28 169	400			
Idutywa	425	30 277	31	30 733	1 630	53,04		
Kentani	280	36 468	71	36 819	1 501	40,77		
Libode	147	25 421	69	25 637	2 201			
Lusikisiki	165	44 015	519	44 699	850	19.02		
Mataticle	1 810	36 455	719	38 984	1 638	42,01		
Mt. Ayliff	190	18 835	135	19 160	276	14,41		
Mt. Currie (Kokstad)	2 070	10 581	2 620	15 271	607			
Mt. Fletcher	. 289	27 144	133	27 566	1 519	55,1		
Mt. Frere	287	37 667	297	38 251	3 000			
Mqanduli	292	35 183	58	35 533	1 202	33,83		
Ngamakwe	256	31 261	39	31 556	1 782	56,47		
Negeleni	154	36 648	316	37 118	2 500	67,35		
Port St. Johns	310 •	17 888	324	18 522	250	13.5		
Qumbu	259	33 159	332	33 750	1 613	47,8		
St. Marks			1					
(Cofimvaba)	394	38 438	211	39 043	3 076	78,78		
Tabankulu	162	37 509	90	37 761	1 803	47,75		
Tsolo	418	32 646	129	33 193	1 508	45,43		
Tsomo	217	26 140	31	26 388	1 171	44,38		
Umtata	1 989	43 635	335	45 959	1 178	25,63		
Umzimkulu	543	35 603	989	37 135	325	8,75		
Willowvale	321	41 324	61	41 706	2 300	55,15		
Xalanga	745	15 170	840	16 755	1 362	81,29		

TABLE 13 (Cont.)
ESTIMATED SPANISH 'FLU DEATHS & DEATH-RATES BY MAGISTERIAL DISTRICT:
NATAL

TABLE 13 (Cont.)
ESTIMATED SPANISH 'FLU DEATHS & DEATH-RATES BY MAGISTERIAL DISTRICT:
TRANSVAAL

Magisterial district		Popu	alation		Total deaths	Deaths/1 000
Magisteriai district	W (1918)	B (1911)*	I&C (1911)*	Total	Total deaths	population
Barberton	3 053	33 367	391	36 811	704	19,12
Benoni	18 242	22 959	1 074	42 275	505	11,95
Bethal	7 260	7 564	384	15 208	268	17,62
Bloemhof, Christiana			1 1		1	
& Schweizer Reneke	12 452	7 776	980	21 208	766	36,12
		31 782 +	1 953 +		1	4.0
Boksburg/		6 319=	279=			
Springs	15 865	38 101	2 232	56 190	430	7,65
Carolina	4 193	13 068	201	17 462	250	14,32
Ermelo	8 905	22 177	1 837	32 919	1 020	30,99
Germiston	21 973	41 951	2 528	66 452	441	6,64
Heidelberg &					395 + 339 =	
Vereeniging	15 787	24 753	1 606	42 146	734	17,42
Johannesburg	140 028	103 668	15 606	259 302	2 284	8,81
Krugersdorp	29 417	72 136	3 373	104 926	850	8.1
Lichtenbure	12 811	13 995	967	27 773	837	30.14
Lydenburg, Pilgrim's						
Rest & Belfast	10 517	105 605	659	116 781	4 348	37,23
Marico (Zeerust)	9 958	18 679	515	29 152	787	27
Middelburg	17 577	49 853	1 106	68 536	1 624	23,7
Pietersburg	8 842	192 183	388	201 413	7 600	37,73
Piet Retief	3 025	25 051	55	28 131	284	10.1
Potchefstroom					592 + 333 =	
& Klerksdoro	34 662	34 647	3 927	73 236	925	12,63
Pretoria	63 386	97 625	4 526	165 537	3 508	21.19
Rustenburg	20 066	46 589	488	67 143	1 100	16,38
Standerton	9 077	14 777	1 093	24 947	191	7.66
Wakkerstroom &					441 + 385 =	
Volksrust	7.880	25 125	560	33 565	826	24.61
Waterberg		1	1		1	
(Nvistroom)	10 081	68 376	378	78 835	2 432	30,85
Wolmaransstad	9 783	5 540	659	15 982	370	23,15
Zoutpansberg		1	1		1	1
(Louis Trichardt)	3 349	133 840	223	137 412	1 028	7,48

TABLE 13 (Cont.)

ESTIMATED SPANISH 'FLU DEATHS & DEATH-RATES BY MAGISTERIAL DISTRICT: OFS

Magisterial district	100	Popu	ulation		Total deaths	Deaths/1 000
magisteriai district	W (1918)	B (1911)*	I&C (1911)*	Total	Total deaths	population
Bethlehem/			1.7		394 + 360 =	
Reitz	11 373	27 303	658	39 334	754	19,17
Bethulie	3 449	2 968	742	7 159	91	12.71
Bloemfontein/		100			1 580+	
Brandfort/					154 + 53 =	
Dewetsdorp	26 363	27 672	4 632	58 667	1 787	30.46
Boshof	7 141	5 860	2 671	15 672	270	17.23
Edenburg	2 952	3 254	800	7 006	129	18.41
Fauresmith/					169 + 225 +	
Jagersfontein/					182=	
Koffiefontein	8 825	13 145	3 319	25 289	576	22,78
Ficksburg/					172 + 100 =	
Fouriesburg	6 296	17 259	567	24 122	272	11,28
Frankfort	8 035	9 336	199	17 570	270	15.37
Harrismith	8 230	39 936	704	48 870	1 734	35.48
Heilbron	9 022	14 475	795	24 292	280	11.53
Hoopstad	6 440	7 215	1 129	14 784	100	6.76
Jacobsdal	1 737	955	1 071	3 763	39	10,36
Kroonstad/	20.00	***			229 + 25 =	
Bothaville	14 707	21 098	1 691	37 496	254	6,77
Ladybrand	7 775	16 935	966	25 676	285	11.1
Lindley	5 813	10 546	307	16 666	383	22,98
Philippolis	2 686	1 834	722	5 242	153	29.19
Rouxville/	1.0		1 2		178 + 209 =	
Zastron	7 322	8 507	764	16 593	387	23,32
Senekal	7 403	17 632	397	25 432	434	17.07
Smithfield	3 876	3 560	310	7 746	70	9.04
Thaba 'Nchu	3 007	23 608	1 108	27 723	730	26,33
Vrede	6 064	16 472	299	22 835	588	25,75
Vredefort/Parvs	9 865	7 920	559	18 344	109	5.94
Wepener	2 756	4 660	288	7 704	169	21,94
Winburg	10 219	23 133	2 446	35 798	380	10.62

Sources: UG 15-'19, Appendix C. UG 36-'19, pp. 36, 75, 92, 115. UG 15-'23 (Table V). UG 37-'19 (Table 2).

\* See note to Table 11 on use of 1911 figures for 1918 calculations.

Evidence is strong that in proportion to their respective numbers in the population, fewer women than men died and that among both sexes, as in the rest of the world, persons in the age-group 15-45 were particularly susceptible. <sup>24</sup> Table 14, though based only on the registered deaths from influenza and pneumonia (amounting to no more than 11 510 Whites and 41 514 Blacks, Indians and "Coloureds"), demonstrates these two characteristics clearly.

Great Britain: Ministry of Health Reports on Public Health and Medical Subjects. No. 4 - Report
on the Pandemic of Influenza 1918-1919, pp. xiv-xv. For detailed evidence of this feature of the
toll in specific South African towns, see ch. 2, p. 31; ch. 3, p. 53; ch. 4, p. 68.

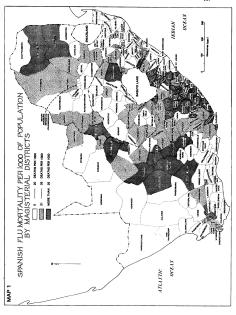


TABLE 14
(a) AGE-SEX INCIDENCE OF INFLUENZA AND PNEUMONIA MORTALITY
18/1918-31/12/1918 (REGISTERED DEATHS): WHITES

Age	C	ipe -	N	ital	T	vi.	0	FS	S	A	
group	М	F	М	F	М	F	м	F	М	F	All
0-	303	292	20	18	227	201	78	68	628	579	1 207
5-	43	61	. 3	4	28	44	17	15	91	124	215
10-	45	47	6	3	23	27	15	24	89	101	190
15-	210	137	17	16	71	52	48	29	346	234	580
20-	455	298	31	14	239	147	141	93	866	552	1 418
25-	1 316	716	107	52	729	384	442	260	2 594	1 412	4 006
35-	868	455	55	20	416	198	265	145	1 604	818	2 422
45-	297	212	17	11	157	79	69	62	540	364	904
55-	87	85	8	2	49	30	12	12	156	129	285
65-	61	39	3	5	17	26	7	18	88	88	176
75+	32	35	-	4	5	7	13	11	50	57	107
	3 717	2 377	267	149	1 961	1 195	1 107	737	7 052	4 458	11 510

Source: Official Year Book of the Union, no. 4-1921, p. 205.

TABLE 14

(b) AGE-SEX INCIDENCE OF INFLUENZA AND PNEUMONIA MORTALITY 1/8/1918-31/12/1918 (REGISTERED DEATHS): BLACKS, INDIANS AND "COLOUREDS"

Age	Ca	pe	Na	stal	Т	vl.	0	FS	S	A	
group	М	F	м	F	М	F	М	F	M.	F	All
0-4	4 074	3 079	386	397	494	499	_	_	4 954	3 975	8 929
5-9	916	938	118	150	99	114	_	l –	1 133	1 202	2 335
10-14	661	688	59	101	104	102	_	l –	824	891	1 715
15-19	1 036	1 082	69	126	293	156	_	l –	1 398	1 364	2.76
20-24	1 999	1 643	205	132	850	230	_	l	3 054	2 005	5 05
25-34	4 835	2 822	236	319	2 387	464	_	-	7 458	3 605	11 06
35-44	2 660	1 404	308	129	1 153	206	_	_	4 121	1 739	5 86
45-54	1 152	599	135	61	276	78	-	_	1 563	738	2 30
55-64	381	260	54	17	70	36	_	_	505	313	81
65-74	189	164	18	12	18	22	-	l —	225	198	42
75+	138	89	1	2	11	8	_	_	150	99	24
	18 041	12 768	1 589	1 446	5 755	1 915		l –	25 385	16 129	41 51

Unspecified (1 819) (34) (10) (5) (5) (2) (1 834) (41) (1 875)

Source: Calculated from Official Year Book of the Union, no. 4-1921, p. 205.

TARLE 14 (c) AGE-SPECIFIC DEATH-RATE FROM INFLUENZA AND PNEUMONIA 1/8/1918-31/12/1918: WHITES

	SOUTH	AFRICA	
Age	М	F	All
0-4	6,5	6,28	6,39
5-9	0.95	1,33	1,14
10-14	1	1,16	1,08
15-19	6.28	3,95	5,07
20-24	15.83	8,6	11,93
25-34	24,43	12,98	18,64
35-44	15.82	9.82	13,18
45-54	7,6	6,58	7,15
55-64	4,14	4.33	4,23
65-74	5.28	6.06	5,64
75+	9.06	10.39	9,72

(From the above table, it is possible to conclude that 122,5 White males died in the epidemic for every 100 White females who died.)

Sources: Calculated from: Table 14(a) UG 37-'24, p.65 (Table XLVIII).

TABLE 14

## (d) AGE-SPECIFIC DEATH-RATE FROM INFLUENZA AND PNEUMONIA. 1/8/1918-31/12/1918: BLACKS, INDIANS AND "COLOUREDS"

(This table is based on even more deficient sources than the preceding tables. It is included only to provide an indication of the specific death-rate among the majority of the South African population.) COLPTH APPLICA

3001H	AFRICA	
М	F	All
7,24	6,39	6,82
13,66	7,93	10,91
6,24	3,56	4,77
	М	13,66 7,93

(From the above table, it is possible to conclude that 151,79 Black, Indian and "Coloured" males died in the epidemic for every 100 females of the same races who died.)

Sources: Table 14(b). Official Year Book of the Union, no. 4-1921, p. 154 (Table ii).

That the 15-45 age-group was particularly hard hit was recognised by the Influenza Epidemic Commission, but it was at a loss to explain this – perhaps "the older population was partly immunised by passing through previous epidemies", it surmised. 30 Others suggested that the most robust segment of the population was hardest hit for that very reason, i.e. they believed that they could carry on as normal, even with a touch of 'flu, not realising that this influenza was something out of the ordinary.

That the distinctive age-sex pattern of mortality in the epidemic suggested by the narrowly-based tables appended was more general throughout the population is indicated by Tables 15–22 which set out relevant vital statistics. In most cases they reveal sharp movement in 1918 or in periods embraring that year, in the direction of an increased male death-rate, dispropriorinontely higher than the female rate and sead 15–45 in the overall population.

TABLE 15
DEATHS REGISTERED 1911-1921: WHITES

	C	ipe	Na	tal	т	vi.	0	FS	s	A
	М	F	М	F	M	F	М	F	м	F
1911	3 465	2 744	614	443	2 854	1 855	697	653	7 630	5 725
1912	3 409	2 854	569	407	2 843	1 890	806	664	7 627	5 815
1913	3 607	3 013	585	407	2 729	1 812	829	682	7 750	5 914
1914	3 344	2 706	630	413	2 675	1 808	742	579	7 391	5 50
1915	3 450	2 933	631	421	3 069	2 089	893	725	8 043	6 16
1916	3 554	2 965	654	471	3 136	2 177	794	634	8 138	6 24
1917	3 699	3 117	716	471	3 082	2 147	727	706	8 224	6 44
1918	7 058	5 062	1 002	575	4 923	3 190	1 819	1 334	14 802	10 17
1919	3 966	3 248	876	623	3 763	2 781	1 284	993	9 889	7 64
1920	4 012	3 340	873	573	3 573	2 467	960	836	9 418	7 21
1921	3 848	3 245	846	564	3 258	2 302	980	812	8 932	6 92

DEATHS REGISTERED 1911-1921; BLACKS, INDIANS AND "COLOUREDS"

	C	вре	Natal Tvl.		vl.	OFS		SA		
	М	F	М	F	М	F	М	F	М	F.
1911	14 232	13 009	462	465	10 163	1 678	_	_	24 857	15 152
1912	15 183	14 240	1 180	943	9 207	1 803	-	_	25 570	16 986
1913		15 864	3 741	3 900	8 650	1 599	l –		29 439	21 363
1914		14 139	4 554	4 428	6 024	1 587	-	-	26 077	20 154
1915		15 062	5 083	5 361	6 806	1 672	_	_	28 405	22 095
1916		16 578	5 164	5 436	6 781	2 005	_	_	29 357	24 019
1917		16 307	4 439	4 758	5 991	2 057	_		28 330	23 122
1918		36 765	13 232	14 188	10 907	3 658	_	_	63 278	54 611
1919		20 530	10 040	10 956	6 798	2 122	-	-	37 105	33 608
1920		17 807	9 052	9 624	7 461	2 542	_	_	36 144	29 973
1921	17 879	16 566	9 007	9 466	6 616	2 594	-	-	33 502	28 626

Source: UG 52-1929, p. 9 (Table 19).

25. UG 15-'19, para. 54. 26. See ch. 6, p. 123; ch. 7, pp. 127-128, 131.

TABLE 16 CRUDE DEATH-RATES, 1911–1921; WHITES\*

	C	ipe	N:	ital	T	vI.	0	FS	Ur	ion .
	М	F	М	F	М	F	M	F	М	F
1911	11,48	9,85	11,63	9,64	12	10,03	7,37	8,07	11.11	9.65
1912	11,19	10	10,39	8,5	11,7	9,8	8,52	8.11	10,94	9.56
1913	11,72	10,42	10,32	8,17	10,9	9,03	8,75	8,23	10,95	9.5
1914	10,76	9,23	10,75	7,98	10,55	8,67	7,82	6.9	10.3	8,64
1915	11	9,88	10,42	7,84	11,86	9,66	9,39	8,54	11.05	9.4
1916	11,22	9,86	10,47	8,47	11,88	9,71	9,34	7,38	11.02	9.3
1917	11,57	10,24	11,12	8.18	11,45	9,26	7,62	8,13	10.99	9.44
1918	21,87	16,43	15,10	9,66	17,94	13,34	19,05	15,18	19.5	14.63
1919	12,21	10,38	12,94	10,05	13,57	11,28	13,33	11,17	12.91	10.76
1920	12,26	10,52	12,61	8,9	12,71	9,74	9,88	9,3	12,15	9.9
1921	11.67	10.09	11.96	8.46	11,43	8,86	10,01	8,94	11.4	9.3

<sup>\*</sup> The absence of reliable year by year population figures for Blacks, Indians and "Coloureds" makes the compilation of such a table for these races impracticable. Source: UG 52-1929, p. 9 (Table 20).

TABLE 17
MORTALITY OF EACH SEX. 1911-1921

		(Number	of regist	ered male		RATIOS o every 1		red femal	c deaths)	
	Ca	ipe	Na	atal	T	vi.	0	FS	Ur	nion
	w	B,I,C	· w	B,I,C	w	B,I,C	w	B,I,C	w	B,I,C
1911	124,9	109,4	138,6	99,4	153.9	605,7	106,7	-	133.3	164.1
1912	119,4	106,6	139,8	125,1	150,4	510,6	121.4	-	131.2	150.5
1913	119,7	107,5	143,7	96	150,6	541	121.6	_	131	137.8
1914	123,6	109,6	152,5	102,8	148	379,6	128.2	- 1	134.2	129.4
1915	117,6	109,7	149,9	94,8	146.9	407	123.2	_	130.4	128.6
1916	119,9	105	138,9	95	144.1	338,2	125.2	_	130.3	122.2
1917	118,7	109,8	152	93,3	143.5	291.2	103	_	127.7	122.5
1918	139,4	106,5	174,3	93,3	153,9	298,2	136,4	_	145.5	115.9
1919	122,1	98,7	140,6	91,6	135,3	320,4	129,3	_	129.4	110.4
1920	120,1	110,2	152,4	94,1	144,8	293,5	114,8	-	130.5	120.6
1921	118,6	108	150	95,2	141.5	255,1	120,7	_	129	117

Source: UG 52-1929, pp. 9, 15 (Tables 19 and 28).

TABLE 18
(a) MASCULINITY OF WHITE\* POPULATION (i.e. number of White males to every 100 White females in same province), 1911–1936

	Cape	Natal	Transvaal	OFS	SA
1911	107,17	115.07	129.0	117.08	115,92
1918	104,77	111,55	114.66	108.86	109,27
(including male absentees)		,.	1,14,00	200,00	109,21
1921	102,55	106,2	109,76	107,71	106,05
1926	102,67	104,4	106,42	105,88	104,57
1931	101,85	103,51	105,58	104,08	103,67
1036	100.3	99.75	107 11	102.70	102.22

(b) % INCREASE (+) OR DECREASE (-) IN MASCULINITY OF WHITE\* POPULATION PER ANNUM, 1911-1936

	Cape	Natal	Transvaal	OFS	SA
1911-1918	-0.34	-0.5	-2,05	-1,17	-0.95
1918-1921	-0.74	-1.78	-1,63	-0,38	-1.07
1921-1926	+0.02	-0.36	-0,67	-0,37	-0.3
1926-1931	-0,16	-0.18	-0,17	-0,36	-0.18
1931-1936	-0,31	-0.75	+0,31	-0,26	-0.09

<sup>\*</sup> The ean between censuses which included Blacks. Indians and "Coloureds" is too great to make inclusion of masculinity figures for these races meaningful.

Source: UG 21-'38, p. 2 (Table 3).

TABLE 19 WIDOWHOOD/WIDOWERHOOD: % OF RESPECTIVE POPULATIONS

		Whites			Blacks			odians an Coloured			All races	
	Male & Female	Female	Male	Male & Female	Female	Male	Male & Female	Female	Male	Male & Female	Female	Male
1911	3.02	4.52	1.72	4.8	8.54	1.12	3.72	5.07	2.54	3.8	6,04	1.79
1921	3.68	5.41	2.05	5,41	9,31	1,62	4.35	5,45	3,35	4.48	6.72	2,34
1926	3.71	5.54	1.96			NO C	ENSUS			l –	-	_
1936	4,14	6.32	2.02	5,58	9.78	1.41	4.04	5.32	2.84	4.59	7.14	2.09

Sources: UG 32c-1912. p. 354 (Table II). UG 32c-23, p. 1 (Table I). UG 40-24, p. 52 (Table 9). UG 39-38, p. 2 (Table 1), p. 66 (Table 10), p. 124 (Table 17). UG 50-'38, p. 29 (Table 4).

TABLE 20

PERCENTAGE AGE DISTRIBUTION 1911-1926: WHITES (per 100 of each sex)

	- 19	11	19	21	19	26
Age	М	F	М	F	М	F
0-4	13,75	15,45	12,33	12,5	11,89	11,92
5-9	11,47	13,0	12,44	12,83	11,53	11,58
10-14	9,18	10,42	11,97	12,3	11.26	11,5
15-19	9,34	10,44	9,38	10,0	10,58	10,94
20-24	9,59	9,72	7,34	8,49	8.49	9,05
25-29	9.15	8,67	7,65	8,45	6.88	7,68
30-34	8,95	7,49	6,9	7,29	6,87	7,32
35-39	7,92	6,5	6,71	6,53	6,32	6,62
40-44	6,04	5,09	6,51	5,51	5,85	5,6
45-49	4,54	3,93	5,68	4.66	5,72	4,91
50-54	3,44	3,02	4,36	3.7	4,72	3,96
55-59	2,48	2,16	3,08	2.64	3,54	3,07
60-64	1,74	1,63	2,3	1.98	2.55	2,27
65-69	1,13	1,11	1.57	1,37	1,75	1,57
70-74	0,64	0,67	0,93	0,86	1,1	1,02
75+	0.63	0.69	0.82	0,87	0,94	0,98

Source: UG 4-'31, p. 46 (Table XLVII).

(The influenza epidemic "was responsible for a high mortality, especially among males, between the ages of 20 and 45 years - a period of life which normally has a low rate of mortality" - UG 33-'23, p. iii).

TABLE 21
INCREASE/DECREASE IN PERCENTAGE OF EACH AGE-GROUP IN THE POPULATION:

		WHITES		
	1911-	1921	1921-	-1926
Age	М	F	М	F
0-4	-1.42	-2.95	-0.44	-0,58
5-9	+0,97	-0.17	-0,91	-1,25
10-14	+2.79	+1,88	-0.71	-0,8
15-19	+0.04	-0.44	+1,2	+0.94
20-24	-2.25	-1,23	+1,15	+0,56
25-29	-1.5	-0.22	-0,77	-0,77
30-34	-2.05	-0.20	-0.03	+0,03
35-39	-1.21	+0.03	-0.39	+0,09
40-44	+0,47	+0.42	-0.66	+0,09
45-49	+1.14	+0.73	+0.04	+0,25
50-54	+0.92	+0,68	+0,36	+0,26
55-59	+0.6	+0.48	+0,46	+0,43
60-64	+0.56	+0,35	+0,25	+0.29
65-69	+0.44	+0.26	+0,18	+0,20
70-74	+0,29	+0.19	+0,17	+0.16
75+	+0,19	+0.18	+0,12	+0,11

Source: Calculated from UG 4-'31, p. 46 (Table XLVII).

("A further decrease [1911—1921] is evident in the proportions between 25 and 40 years – the ages most affected by military service and in 1918 by the influenza epidemic" – UG 37–'24, p. 68).

PERCENTAGE AGE-DISTRIBUTION 1911–1921: INDIANS & "COLOUREDS"\* (per 100 of each sex)

	1911		19	21	Increase/Decrease 1911-2	
Age	М	F	М	F	, M.	F
Under 5	14.38	16.62	13.88	15.35	-0,5	-1.27
5-14	23.29	25.13	26.32	27.76	+3.03	+2.63
15-24	18.35	20.62	16,94	19,38	-1.41	-1.24
25-34	18.22	15.79	14.02	14,42	-4.2	-1.37
35-44	12,1	9,76	12.81	10.26	+0.71	+0.5
45-54	7,11	6,06	8,49	6,58	+1,38	+0.52
55-64	3,79	3,41	4,45	3,55	+0.66	+0.14
65-74	1.82	1.64	2.02	1.68	+0.2	+0.04
75+	0.84	0.88	0.92	0.87	+0.08	-0.01

<sup>\*</sup> The age-classification of Blacks in the 1921 census is in such broad categories that changes in the age-groups hardest hit by the 'flu epidemic cannot be distinguished.

One group of women who did seem to have been especially vulnerable to the epidemic were those who were pregnant. To a large number of them the 'flu proved fatal, 'owing to mechanical conditions', as the head of the Cape Peninsula Maternity Hospital put it.'? There were also an unusually large number of

Source: Calculated from UG 37-'24, p. 88 (Table LXIII).

<sup>(&</sup>quot;The mortality among the Cape Coloured population of the Cape Province during the influenza epidemic was very serious, especially in early adult life, and this no doubt largely accounts for the decreases in ages from 15 to 34 years" – UG 37–24, p. 88).

<sup>27.</sup> IEC, vol. 2, file 8. part 2: Evidence of Dr. A. Simpson-Wells, p. 2.

miscarriages and spontaneous abortions during "Black October".28 These factors must, in part at least, explain the fall in birth-rate in 1919 shown in Table 23.

TABLE 23 BIRTH-RATES 1911-1921: WHITES\*

Year	Total no of births	Birth-rate/1 000 of pop.
1911	41 200	32.2
1912	42 014	32.2
1913	42 138	31.7
1914	40 886	30.2
1915	40 471	29.3
1916	41 196	29.3
1917	40 722	29
1918	41 582	28.6
1919	39 724	26.9
1920	43 445	29
1921	43 302	28.4

<sup>\*</sup> The compilation of such a table for Blacks, Indians and "Coloureds" is impracticable because (i) births among these races were not registered in the OFS and (ii) reliable year by year intercensal population figures for them are lacking.

Source: Union Statistics for 50 Years, p. B-3.

Contemporaries noticed one further feature about who was attacked by Spanish 'flu: Whites born in South Africa seemed to be more vulnerable than those who had grown up in Europe.29 "It was probable that most of the latter had acquired a certain amount of immunity in previous epidemics in Europe", thought the Director of the South African Institute for Medical Research.30

Not unexpectedly, the greatest demographic effect of the epidemic is most clearly to be seen in vital statistics for 1918 and 1919. Tables 24 and 25 reflect a sharp drop in the annual natural increase of the population in those two years and in the intercensal period covering them.

However, the full demographic impact of "Black October" was not limited to 1918 and 1919. "The change in the age and sex constitution of the population will have far-reaching effects on the general mortality and birth rates of the Union population for many years", predicted the 1921 Census Report accurately.31 From 1918 two features became a permanent part of South Africa's demographic structure: a significant reduction in the number of people born in the period 1918-1919 and a marked decrease in the groups who had been in the age-group 15-45 in 1918.32 The term "lost generations" does not seem inappropriate.

Since 1918 these gaps in the population have affected every social stage (e.g. schooling, employment, marriage, parenthood and death) as each diminished age-group has reached it. In 1929, for instance, the Superintendent-General of

- EC, vol. 2, file 8, part 2: Evidence of Dr. Simpson-Wells, p. 2: UG 15-19, part. 56; Child Welfare Conference: Report of Proceedings of 6th Annual Conference, 1920, p. 8. These learners were not limited to South Africa (see ). B. Hardy: "Fatal Consequences of Maternal Viral Infections in Pregnancy" in Archives of Iolanyagology, vol. 98 (1973), pp. 220-221),
- Infections in Pregnages," in Archives of Orloitarysology, vol. 36 (1973), pp. 420–421).

  Infection in Pregnages, and Archives of Orloitarysology, vol. 36 (1974), pp. 420–421).

  Il Union of South Artica: Third Census of the Population, PS2 Part III: Ages of the European Propulation, PS2 Part III: Ages of the European PS2 Part I

TABLE 24 NATURAL INCREASE RATE 1911-1921: WHITES\* Van Insurance

rear	increase rate
1911	21.75
1912	21.89
1913	21.41
1914	20,66
1915	19.03
1916	19.09
1917	18.73
1918	11.42
1919	15.03
1920	17.88
1921	18,03

Source: UG 52-1929, p. 6 (Table 10).

\* The absence of figures for Black and "Coloured" births in the OFS and the lack of reliable intercensal population figures for these races make the compilation of such a table for these races impracticable.

TABLE 25 AVERAGE ANNUAL % OF INCREASE IN POPULATION 1904-1936

Period	White	Black	"Coloured"	Indian	Whole population
1904-1911	2,03	2,16	2,58	3,48	2,2
1911-1921	1,92	1,69	0,38	0,76	1,6
1921-1936	2,11	2,69	2,74	2,29	2,56

Source: Calculated from census figures in Union Statistics for 50 Years, pp. A-3, A-4, A-5.

Education in the Cape reported that the decade 1918-1928 had shown a marked "slackening in growth" in the school-enrolment of White children compared to the previous decade. "The reason lies in the fact that children of school-going age have not been increasing in number at the same rate as the total population", he explained.33 Part of the reason for this lay in the heavy toll of the epidemic among pregnant women and would-be parents in 1918, which meant that several thousand anticipated children were not born. Ordinarily, these children would have started school in the mid-1920s.

However, to discuss the toll of "Black October" merely in terms of numbers is quite inadequate. The wide-ranging effects of these influenza deaths on others, even if not quantifiable, must be recognised too. "It was like the rude shattering of a long prepared life program [which] changed the tenour [sic] of many a life", noted a student perceptively.34 Some families were left broken or decimated, like the Slabberts of Reitz who lost six sons in a matter of days;35 a large number of children were suddenly orphaned36 and feelings of sorrow, grief and broken-

<sup>33.</sup> Cape of Good Hope: Report of the Superintendent-General of Education for 1927-8, CP 2-29.

Chee of Good Hope: Report of the Superistandant-General of Education for 1827-8, CP 2-29,
p. 4 see no Cing or Good Hope: Report of the SGE for 1827, CP 2-29, p. 3 and 1.3 State: Die
p. 6 see on Cing or Good Hope: Report of the SGE for 1827, CP 2-29, p. 3 and 1.3 State: Die
Schmiering Feming of Education (1921) p. 26.
 Grey Ümering College Magazine, 1919, p. 26.
 Schmiering Feming of Education (1921) p. 26.
 Hope College Magazine, 1919, p. 27.
 Hope College Magazine, 1919, p. 3 for Forted, 181/1919, p. 3 for Magazine, 181/1919, p. 199.
 Letter to subtrem bus Mrs. N. Federal, 181/1919, p. 3 for Magazine, 181/1919, p. 199.
 Letter to subtrem bus Mrs. N. Federal, 181/1919, p. 3 for Magazine, 181/1919, p. 199.
 Letter for Mrs. P. van der Poll (not Polling), 128/1917.
 Letter from Mrs. P. van der Poll (not Polling), 128/1917.

heartedness were widespread among the bereaved.37 Some sought solace in spiritualism.38 Months later, there were still "long processions of people in black garments who throng the Maitland trains on Sunday to visit the lines and lines of new graves at the cemeteries."39 "We cannot attempt to measure the cost of disease in human misery or estimate the tragedies of sudden bereavement", notes a distinguished epidemiologist rightly. "There are no scales for weighing grief".40 Contemplating the magnitude of the toll in 1919, one doctor concluded thoughtfully:

"[I]f one considers . . . the whole sequence of orphanage, loss of parental control, the loss of influence of wife over husband, and vice-versa, the loss of home life, the loss of infant life, the loss of the flower of the manhood and womanhood of the land, the loss of some of the best brains of the country, which follow as a natural consequence, the total appals one. It has truly been an irreparable calamity which has fallen on South Africa."41

Faced with a large number of deaths and their many consequences, historians of epidemics have rightly hesitated to single out particular deaths as of greater significance than others. How is one to rate the death of a child against that of an adult, that of a person unknown outside a small circle of family and friends against that of a prominent public figure? Office-holders can be replaced, individuals cannot. With regard to those of some public attainment, it is important to recognise that, because of its peculiarly heavy toll among young adults, the Spanish 'flu epidemic claimed a disproportionately large number of those who were beginning to make their particular mark. "It was terribly sad to see so many young men thus cut off in the very prime of manhood", noted one school magazine sorrowfully.42

To illustrate this point - no more - a list has been compiled to include the names. ages and achievements of some of the most promising 'flu victims. It must be remembered, however, that the available sources for compiling such a list are heavily weighted in favour of White males, rendering it partial and incomplete. (See Table 26).

Even taking the Influenza Epidemic Commission's low mortality figures as a basis, it is clear from Table 27 that South Africa sustained one of the highest per capita death-rates from Spanish 'flu in the world, particularly among its Black and "Coloured" populations.

Moreover, if one accepts the figure of 250 000 - 350 000 deaths proposed above,43 then South Africa was one of the five worst hit countries in the world assuming the figures for other countries are at all accurate.

Why was this so? South Africa was not alone in Africa or the world in having a large, indigenous population, especially vulnerable to "alien" diseases, living under poor conditions, with very little access to scientific medical facilities and knowledge. Was the strain of the second wave which hit the Union innately more virulent than other strains or was its virulence the result of it having passed through so large a segment of a very vulnerable population?

For poignant examples of the effects of these feelings after the 'flu, see L. Vambe: From Rhodesia to Zimbahwe, pp. 11-12; Collier Collection: Letters from Mrs. H. Coetzer (nde van Nickerk), 8(F)972; Mrs. F. K. Heidalewig, 225/1972; Mrs. H. Sheridan, 47/1972.
 Diamond Flelds Adversier, 26/11/1918, p. 5; Interview with Mrs. A. Ketkar.

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<sup>(</sup>Het Kerkblad, 1141)919, p. 15).
40. W. I. B. Beveridge: Influenza: The Lass Great Plague, p. 22.
41. South African Medical Record, 251/1919, p. 23.
42. South African College School Magazine, December 1918, p. 12.

TABLE 26 PROMINENT YOUNG SPANISH 'FLU VICTIMS

Name	Age at death	Attainment(s)	Source	
*Dr. D. M. Barry	33	Superintendent Pretoria Hospital	S.A. Medical Record, 9/11/1918, p. 324.	
H. C. Becker	.47	MLA for Ladismith; Chief Government Whip	Die Brandwag, 25/1/1919, p. 253.	
A. J. van Rooyen Boshoff	32	MPC for Frankfort	S.A. Who's Who 1919–20, p. 19; OFS: Votes and Proceedings of Provincial Council, 1919, pp. 1, 3; Office of the Master of the Supreme Court, Bloemfontein: Death Notice B.4510.	
F. H. Dormehl	47	General Manager Nasionale Pers; Director SANTAM and African Homes Trust	Die Huisgenoot, October 1918, p. 502; Dictionary of S.A. Biography, III, p. 236.	
E. Guma	25	Author	St. Cushbert's Mission – Report for 1918, p. 17; St. Matthew's College Magazine, no. 17, April 1919, pp. 10–11; Cowley Evan- gelist, July 1919, pp. 128–132; G. Callaway: S.A. from Within, pp. 54–58.	
J. P. Johnson	37	Geologist, archaeologist	South Africa, 1/3/1919, p. 352.	
Adv. C. Friedlander	43	Chairman of Municipal Finance Committee, Cape Town, 1903–1906	South Africa, 28/12/1918, p. 514; Cape Times, 18/10/1918.	
Capt. T. Maginess	40	Vice-President South African Labour Party; MLA for Licsbeek, 1914–1915	South Africa, 30/11/1918, p. 339; S.A. Who's Who 1919-20, p. 130; Cape Times, 23/10/1918, p. 6.	
Dr. G. F. Marais	33	State Veterinarian	Die Huisgenoot, July 1919, pp. 65–66.	
Prof. W. B. M. Martin	35	Professor of Pathology, UCT	S.A. Medical Record, 26/10/1918, p. 312; J. H. Louw: In the Shadow of Table Moun- tain, p. 116 note 4.	
Major F. Muller	38	Cape SAP Organising Secretary	Ons Land, 15/10/1918, p. 2.	
Ds. Dr. T. B. Muller	34	Theologian, philosopher, Afrikaner nationalist	Die Huisgenoot, December 1918, pp. 558-559; Dictionary of S.A. Biography, 1, pp. 571-575; B. B. Keet and G. Tomlinson: Tobie Muller.	
Adv. R. Norman	39	Eminent authority on South African law	South Africa, 2/11/1918, p. 185; The Star, 11/10/1918, p. 10.	

# TABLE 26 (Cont.)

Name	Age at death	Attainment(s)	Source
J. Reitz	37	Author and poet (died in third wave of epidemic, August 1919)	Dictionary of S.A. Biography, IV, pp. 494-495; Standard En- cyclopaedia of South Africa, vol 9, p. 279.
C. J. L. Ruysch van Dugteren	39	Co-editor of "Die Huisgenoot"	Dictionary of S.A. Biography, II, pp. 610-611.
Morris Sandwick	24	Singer	South Africa, 28/12/1918, p. 514 Cape Argus, 30/10/1918, p. 6.
Lt. Col. Dr. G. H. van Zyl	42	Officer Commanding, Maitland Mil. Hosp.	S.A. Medical Record, 26/10/1918, p. 312.
Adv. R. H. Walker	39	Editor of "Monthly Law Reports" for Eastern Districts of Supreme Court	Grocott's Penny Mail, 25/10/1918, p. 5; St. Andrew's College Magazine (Grahams- town), December 1918, p. 157.
J. H. Wium	37	MPC for Kroonstad East	South Africa, 28/12/1918, p. 501 S.A. Who's Who 1919–20, p. 225; OFS: Votes and Pro- ceedings of Provincial Council, 1919, pp. 1, 3.
Dr. F. A. Wille	39	Senior Honorary Physician, Johannesburg Hospital	S.A. Medical Record, 9/11/1918, p. 326.

<sup>\* 35</sup> or more doctors died in the epidemic in South Africa (S.A. Medical Record, 28/12/1918, p. 373); this represents nearly 2% of all doctors registered in the Union in January 1918 (Official Year Book of the Union, no.4 – 1921, p. 251).

TABLE 27
ESTIMATES OF SPANISH 'FLU MORTALITY/I 000 OF POPULATION:
SELECTED COUNTRIES

Country	Spanish 'Flu mortality/1 000 of population	Sources	
Western Samoa	220-250	Crosby, p. 236; Beveridge, p. 31.	
India	62	Davis cited in Schultz, p. 64.	
Gambia	56,4	Great Britain: Ministry of Health Report, p. 374.	
Gold Coast	40	Patterson, p. 496.	
Senegal	37,5	Patterson, p. 501.	
Basutoland	37,1	Great Britain: Ministry of Health Report, p. 367.	
Madagascar	35	Collier, p. 306.	
Fiji	31	Crosby, p. 232.	
Nigeria	30	Patterson, p. 501.	
Southern Rhodesia	27,3	Great Britain: Ministry of Health Report, p. 367; Phimister, p. 144.	
Mexico	23	Collier, p. 306.	
South Africa	22,8	Table 11 above (Based on mortality of 139 471 in popula- tion of 6 118 933. If a toll of c.300 000 in a population of 6 822 944 is accepted, the mortality rate/1 000 of popula- tion would be 43,97).	
Bechuanaland	22,3	Central Archives: GG 924, file 33/1052, Resident Commis- sioner, Mafeking to High Commissioner, 15/11/918; Medi- cal Report on the Influenza Epidemic in the Bechuanaland Protectorate by Principal Medical Officer, 12/11/1918; UG 15-23, n. 71 (Table XIV)	

Country	Spanish 'Flu mortality/1 000 of population	Sources		
Guatemala	22	Collier, p. 306.		
Chad	21,4	Hartwig and Patterson, p. 141.		
Dutch East Indies	16	Collier, p. 306.		
Tanganyika	16	Hiffe, p. 270; Kaniki, pp. 314, 324.		
Swaziland	12,6	Great Britain: Ministry of Health Report, p. 367; UG 15-'23, p. 71 (Table XIV).		
Philippine Islands	12,1	Graves, p. 160.		
Chile	11	Collier, p. 306.		
Ireland	10,7	Graves, p. 56.		
Italy	10,6	Collier, p. 306.		
Germany	9,2	Graves, pp. 61, 63.		
Spain	6,3 .	Graves, p. 69.		
New Zealand	6,08	Rice, p. 114.		
Switzerland	5,5	Burnet and Clark, p. 74.		
USA	5,5	Crosby, p. 207.		
Japan	4,3	Graves, p. 96.		
England and Wales	4,3	Burnet and Clark, p. 74.		
Scotland	3,6	Burnet and Clark, p. 74.		
Australia	2.3	Burnet and Clark, p. 74.		

Sources: W. I. B. Beveridge: Influenza: The Last Great Planue. F. Burnet and E. Clark: Influenza.

- R. Collier: The Plague of the Spanish Ladv.
- A. W. Crosby: Epidemic and Peace, 1918.
- K. Davis: The Population of India and Pakistan quoted in T. W. Schultz: Transforming Traditional Agriculture. C. Graves: Invasion By Virus: Can it happen again?.
  - Great Britain: Ministry of Health Reports on Public Health and Medical Subjects. No. 4 -Report on the Pandemic of Influenza 1918-19.
- G. W. Hartwig and K. D. Patterson (eds.): Disease in African History.

- J. Hiffe: A Modern History of Tanganyika.

  M. H. Kaniki (ed.): Tanganyika Under Colonial Rule.

  K. D. Patterson: "The Influenza Epidemic of 1918-19 in the Gold Coast" in Journal of African History, vol. 24 (1983). I. Phimister: "The 'Spanish' Influenza Pandemic of 1918 and its Impact on the Southern
- Rhodesian Mining Industry" in Central African Journal of Medicine, vol. 19 (1973). G. Rice: "Christchurch in the 1918 Influenza Epidemic" in New Zealand Journal of History,
- vol. 13 (1979). Setting aside these unanswerable questions about the specific nature of the influenza virus which infected the country, one can identify certain factors which made opportunities for this highly infectious disease to reach the most vulnerable

parts of the population more numerous in South Africa than elsewhere in Africa.44 Firstly, in contrast to landlocked or remote countries, South Africa's strategic maritime position had long laid it open to infection from visiting ships. World War I, with its expansion of this traffic and its shiploads of troops, multiplied this danger many times.

Secondly, an unusually large proportion of young South African men were normally away from home. In 1918 this number was even higher because of the war. The majority of these men were migrant labourers at work in the industrial areas and ports; a significant minority were soldiers on war-time service.

<sup>44.</sup> On the links between colonial rule and the accelerated spread of disease in Africa, see G. W. Hartwig and K. D. Patterson (eds.): Disease in African History, pp. 11-13.

Thirdly, the means available to these men to return home quickly were far better developed in South Africa than elsewhere on the continent. With over 10 000 miles of railways,45 the Union was the only country in Africa which had "developed a linked [railway] system comparable to those of Europe or North America."46 (See Map 2). This railway system penetrated deep into its rural areas. (See Map 3).

It was primarily via this extensive railway network that in September and October 1918, young men (who, as a group, seemed particularly susceptible to the epidemic47) travelled home from 'flu-infected centres, carrying the disease to the most vulnerable part of the population. Two individual cases illustrate this process clearly.

On 2 October, having completed his period of contract work at the De Beers Mines: 23 year old Brown Moehi left Kimberley for his home in the Taung District He took a northbound train to Border Station, a halt some 20 miles from his village, and next day set out to cover this distance on foot. On the road he began to shiver and soon found difficulty in walking. He struggled on, stumbling and crawling, until he reached his village at nightfall. There he collapsed. Within two days his family and their neighbours were showing symptoms of Spanish 'flu. Several died. "I brought the 'flu to Driefontein", he recalled remorsefully years later.48

Kimberley was also where Jonathan Plessis, a young soldier, contracted Spanish 'flu. Already feeling unwell when he boarded a train from the military camp there early in October, he was running a high temperature by the time he reached his home in Genadendal two days later. Despite careful treatment by his family, his condition deteriorated steadily and he died on 7 October. Within hours of his funeral, reported the local journal, "Snellijk verspreidde zich de ziekte in 't dorp". Fifty residents died.49

Soberly but accurately, the Influenza Epidemic Commission coacluded:

"The general trend of evidence is that the spread of influenza was facilitated and accelerated by the railways."50

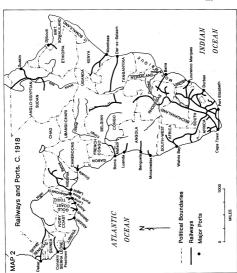
In reviewing Hartwig and Patterson's Disease in African History some years ago, Paul Richards spoke of the Spanish 'flu epidemic as "possibly the single most important recent event in African demographic history",51 This chapter demonstrates that in the case of South Africa, the qualification "possibly" is unnecessary.

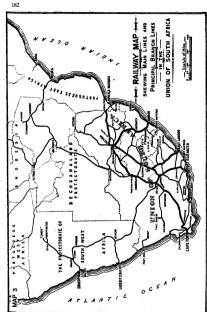
<sup>45.</sup> Union of South Africa: Report of the General Manager of Railways and Harbours for 1917-1918,

UG 43-18, p. 123.
46. P. Curtin et al.: African History, p. 514.
47. See pp. 166, 170 above.
48. Interview with Mr. B. Moehi.

<sup>49.</sup> De Huisvriend, 23/2/1919, p. 186. 50. UG 15-'19. para. 58

<sup>51.</sup> Africa (Journal of International African Institute, London), vol. 51 (1981), p. 528.





### CHAPTER 10

## THE IMMEDIATE AFTERMATH

As the epidemic waned during November, the country was gradually able to take stock of the enormous upheaval it had produced and consider how best to handle the urgent problems it had left behind in its wake.

Of all of these, the question of caring for the orphans and widows the epidemic had created was one of the most pressing. It is impossible to say how many thousand children were orphaned altogether: figures in the Influenza Epidemic Commission's Report admit of no such analysis and such statistics as are available from other sources almost certainly refer to White children only, and then exclusively to those who came to the attention of the churches, charity organizations and orphanages.1

As a temporary measure, many of the White orphans were cared for by relatives and friends. Together with mothers widowed by the 'flu, these were given financial assistance for the upkeep of the orphans by emergency relief funds set up during the epidemic,2 charity and welfare bodies or local and provincial authorities.3

This support could not continue indefinitely however, for these sources were limited. Yet, existing orphanages were far too small to cope with such numbers: for instance, after taking in 91 'flu orphans in 1919,4 the Langlaagte Orphanage had to close its doors to 93 more for want of space.5 Dramatically and irrefutably, the epidemic had shown up the gross inadequacy of existing means of providing for orphans in South Africa.

Early in 1919 the Central Government tried to ease this dire situation by making grants to five existing orphanages to enable them to extend their accommodation.6 but it was the churches and certain sectors of the public service that took really bold initiatives. Especially anxious that Afrikaner orphans should be placed in institutions where their religious, cultural and national identity would not be jeopardized, the Dutch Reformed Church (DRC) in all four provinces launched special "Griepwese" Funds to provide suitable accommodation. The matter was "een volkzaak", wrote one DRC journal, and went on:

"De hulpeloze kleinen zijn been van ons been en vlees van ons vlees. Zij zijn ons eigen volk, en staan daar voor onze rekening; en hoe durven wij 't toelaten dat een deel van ons volk in vreemde handen vallen zal? . . . 't Zal tot nagedachtenis een eeuwige schandvlek in onze geschiedenis wezen."7

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 PAS 206, fit 5/307 to 1. Interneuration on the orphasis in OFS orphasings, 19/19/11, Dick Archives, Cypt Town (bernefer DRC, CT): 5/3, fit 2/41, Immendig Zending Roministics to Archives, Cypt Town (bernefer DRC, CT): 5/3, fit 2/41, Immendig Zending Roministics of Roministics on Computer of Part of Part

History of Grahamstown 1902–1918\*, p. 181.

3. Union of South Africa: Report of the Under-Secretary for Education for 1918, Part I, UG 41–1919,

p. 49. 4. S. M. N. Brönn: "'n Sosiologies-Opvoedkundige Studie van die Abraham Kriel Kinderhuis",

p. 37.

5. Transvaal Archives, Pretoria: TPS 3, file 2/1969 Part 1, Superintendent Langlaagte Orphanage to Administrator, 9/12/1919.

Administrator, 9/12/1919.

Out of 1-1919, p. 99. Union of South Africa: Finance Accounts, Appropriation Accounts, Loan Funds and Miscellanous Funds. ... Financial Year 1918–19 with the Report of the Controller and Auditor-General. UC 49–19, p. 190. 7. Onze Kerk, February 1919, pp. 13-15.

At all costs, these orphans must not be lost to Afrikanerdom. They had to be saved from ending up in "Roomse"8 or "imperialistiese"9 institutions where their Afrikaner identity would be lost forever. Nor must they be allowed to sink into Poor Whiteism and "in handen te laten vallen van mensen, die ze weldra niet meet als kinderen, doch als bedienden gaan beschouwen en behandelen", 10 These 'flu orphans, urged the Cane DRC.

"is onze verantwoordelikheid, onze roeping, onze verplichting, en ook [is dit] ons voorrecht voor deze kinderen op te komen. . . . Het geroep der kinderen wordt door het land gehoord. 't Is een NOOD-geroep. In de naam van alles wat ons dierbaar en heilig is, laat ons opstaan en jets doen!"11

The response to these stirring and emotive appeals for funds was overwhelming. Among them the four churches raised over £120 000 within two years,12 and then organisations such as Helpmekaar13 and the Afrikaanse Christelike Vrouevereniging14 made separate contributions to individual DRC orphanages too, "Het volksgemoed was getroffen," exulted the Cape Synod, "de Kerk was aangegrepen. en het schijnbaar onmogelijke is geschied!"15

The money thus collected was used to enlarge existing DRC orphanages, to found seven new orphanages and to help the energetic dominee of Upie in establishing a large, non-denominational orphanage in his village, 16 Without doubt. the 'flu epidemic had caused the DRC to raise its capacity to care for ornhans onto a completely new plane. "De epidemie heeft ons wakker geschud", rejoiced De Kerkbode, "De Kerk gevoelt, dat het voortaan niet geschieden moet dat er een van onze verwaarloosde kinderen zal zijn, dat op de genade van anderen geworpen wordt."17

Other denominations were equally anxious to ensure that orphans of their faith were not lost to them, but their efforts were on a far smaller scale. The Hervormde Kerk was able to open a small orphanage of its own in 1923,18 but the Gereformeerde Kerk chose instead to utilize its "Griepwese" Fund to subsidize the maintenance of its orphans who were placed either with Gereformeerde families or

De Burger, 13/11/1918, p. 2 (Letter from A.C.V.V. lid, Carnarvon); Die Ebenezer, 1/11/1918, p. 9;
 De Kerkbode, 13/21/919, p. 152.
 Ons Vaderland, 8/11/1918, Editorial.

One Vaderiand, STL11915, ERIONAM.
 De Voldzern, ST219788, p. 3.
 DRC, CT: S3. vol. 11, pc. 4.
 DRC, CT: S3. vol. 12, pc. 4.
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 DRC, CT: S4. vol. 12, pc. 4.
 DRC, S4. vol. 12, pc. 162, pc. 12, pc. 12, pc. 12, pc. 123, pc. 124, pc. 12

De Burger, \$5/1919, p. 3.
 Die Huisgenoot, April 1919, p. 706.

De Hungemont, April 1919, p. 706.
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 Anneone, Julie 1919-Des 1908, 313, vol. 111, p. 611, W. vol. 15, pp. 124-126, 140; Handelinger and Common, Julie 1919-Des 1908, 313, vol. 111, p. 611, W. vol. 15, pp. 124-126, 140; Handelinger and Common, Julie 1919-Des 1919, pp. 2019, pp. 2019,

in DRC orphanages.19 The Presbyterian Church used the contributions to its special Orphanage Fund Appeal to extend its orphanage in Queenstown,20 while the Anglican St. John's Hostel, which was opened in Cape Town in November 1918, immediately undertook to double its capacity so as to accommodate a number of 'flu orphans.21 Also in Cape Town, the Cape Jewish Orphanage launched a special building fund to pay for extensions to house Jewish 'flu orphans.22

The churches were not alone in seeking to provide for their own 'flu orphans. For several years before 1918 employees of the South African Railways and Harbours, the South African Police and the Post Office had been discussing the need to provide care for the children of their White members who died, but little had been done. At a stroke the epidemic changed this: it "devastated our ranks in so lamentable a degree", wrote the Police journal, "that the great need of such a Fund was brought home to every one of us."23 A Post Office Widows' and Orphans' Benevolent Fund was set up in December 191824 and early the following year the SAR & H Children's Home Fund was formally launched among members of that service.25 A Police Orphans' Fund followed in 1920,26

In May 1920 the foundation-stone of the first SAR & H Children's Home was laid in Bloemfontein27 and by 1926 six more such orphanages had been opened around the country.28 The Police Fund, on the other hand - it amounted to more than £18 000 by 192029 - was not used to establish an orphanage, but was directed at assisting individual police widows and their children.30 The Post Office Fund operated on similar lines.31

From its side, the Central Government (through a clause in the new Public Health Act) provided for the maintenance by Provincial Administrations of all 'flu orphans resident in approved institutions.32 Initially, the subsidy was fixed at £3 per child per month, but in 1923, in the face of financial stringency, this sum was reduced by 10/-,33

Most White 'flu orphans who had lost both parents but could not be accommodated in an orphanage were adopted, either formally or informally, by relatives, friends or well-meaning strangers. (The Cape Argus even arranged for one thirteen-month old infant to be taken in by a foster-mother, money for her upkeep coming from contributions by readers of its "Children's Corner" column.)34 In

- J. H. Cottere: The Barmharitysicalidations was die Gereformmerde Kerk in Suid-Afrika 1899-1999,
   p. 224; Her Kerkbal, [Al4918],
   p. 224; Her Kerkbal, [Al4918],
   p. 225; Perspiration Chardron, October 1919,
   p. 118; Presbyerian Chardron Soudh Africa Proceedings of Suid Africa Proceedings of Suid Africa Proceedings of Suid Africa Suid Africa Suid Africa Suid Africa Suid Africa Suid Africa Suid Su
- 27 File on St. John's Honest, Leaflet dated November 1918, S. Jones at Toutes, Lage 1 cm 22 File on St. John's Toutes, Lage 1 cm 22 File on St. John's Toutes, Lage 1 cm 22 File on St. John's African Fontal and Telegraph Hendl, Documber 1918, p. 62.
  23. South African Fontal and Telegraph Hendl, Documber 1918, p. 62.
  23. South African Fontal and Telegraph Hendl, Documber 1918, p. 62.
  23. South African Fontal and Telegraph Hendl, Documber 1918, p. 62.
  24. South African Fontal and Telegraph Hendl, Documber 1918, p. 62.
  25. All African Fontal and Telegraph Hendl, Documber 1918, p. 62.
  25. All African Fontal and Telegraph Hendl, Documber 1918, p. 62.
  26. South African Fontal African Fon

- The Nongqai, November 1920, p. 546.
   The Nongqai, September 1920, pp. 424–426.
- 31. South African Postal and Telegraph Herald, December 1918, p. 62; October 1919, p. 43.
- Act 5 of 1919, section 49.
   Act 7 of 1919, section 49.
   OFS Archives: PAS 544, file 1222 Part 2, Memorandum on Orphanages, 3/7/1925.
   Cape Argaz, 2/11/2/198, p. 12; 28/12/1918, p. 11; 1/2/1919, p. 13. A similar suggestion was mooted
- by the New True Templar (November 1918, p. 3), but the outcome of this proposal is not known.

general, few orphans would have found adjustment easy or painless. "I was taken in [by relatives] as their child", recalled one woman in 1965. "My [four] brothers

and sisters were scattered. We never got together again."35

Information as to what happened to the many thousands of "Coloured". Black and Indian 'flu orphans is far scantier, a reflection, no doubt, of the limited official and institutional attention paid to them. A considerable number seems to have been "indentured" as domestic servants or farmhands to replace those who had died in the epidemic.36 A few were accepted by the small number of orphanages which admitted children of these races, but their capacity was very limited. Nor do they seem to have been significantly extended in the wake of the epidemic and apparently no more than three new orphanages were established; a Methodist orphanage for Indians in Durban37 and two for "Coloureds" in Cape Town, the one Catholic,38 the other Anglican,39 A suggestion that the DRC raise funds for a new orphanage for "Coloureds" did not gain adequate support.40 despite warnings that this would mean that many a "Coloured" orphan would fall into "Roomsche en Slaamsche handen. . . . "41 As for Blacks, the only evidence is a letter to the Governor-General from the pastor of the Church of God and Saints of Christ appealing for a contribution for an orphanage for Black 'flu orphans to be started

at Cala. Viscount Buxton sent £1.42 Probably, the vast majority of "Coloured", Black and Indian orphans were simply absorbed by their extended families. Among the Tswana, "orphan children are always cared for by their relations", reported the Resident Commissioner of Bechnanaland, "There is never any reluctance to adopt orphans; on the contrary they are regarded as a sort of inheritance and if there is any dispute about it it would be between persons claiming the right to them."43 Describing a similar attitude among "Coloureds", a minister of the DRC Mission Church commented tersely. "Onze gekleurden zijn in dit onzicht getrouwer dat wij blanken."44

For those orphans lacking family or friends to take them in, the prospect was bleak. Indicting a young "Coloured" boy for theft in March 1919, a Cape Town prosecutor said he was:

". . . one of dozens of boys of his age who roam the city and sleep anywhere.

- Evening Post., 28/8/1965, Weekend Magazine, p. 1 (Letter from 'Trixie'). For another example of how the death of both parents in the epidemic broke up a large family, see Collier Collection: Letter from Mrs. H. Coetzer (née van Niekerk), 8/6/1972.
- DRC, CT. S13, file 17c1, Mrs. B. S. van Soelen to ds. Luckhoff, 24/10/9; SS. file 13/51, Replies from Paarl and from Vredenburg; CPS Archives: MBL 4/3/17.5, file 16/12/15. L. A. Visagle to Stadsklerk Bloemfontein, 9/3/19/9; UCT Library, Manuscripts Department: BZA 8/3/0 (Abdurahman, 30/6/19/19). Cape Times, 30/11/1918, p. 3.
- 37. Wesleyan Methodist Church of South Africa: 37th Report of South African Missionary Society.
- p. 24.

  38. Catholic Magazine for South Africa, June 1919, p. 285; November 1919, p. 520; UCT Library, Manuscripts Department: BZA 83/30 (Abdurahman Family Papers), Box 1 folder 1, Community
- Manuscripts Department. BLAS 0-50 (Cooleramina) raimty 1 apr31; Doc 1 cooler 1, Cont. Of the Cape Peninsula, 1930 [amphielt.], P. 8.

  39. Cape Times. 25/1933; 35/1935; Cowley Ewangelist, March 1919, pp. 58–59; UCT Library, Manuscripts Department. EAA 8330 (Abdurahman Family Papers), Box 1 folder 1, Community Chest of the Cape Peninsula, 1930, p. 13.
- 40. DRC, CT: S5, file 13/5/1, Replies to Questionnaire, November 1918. However, it does seem that the existing Uitkomst Orphanage was re-located in larger premises (S5, vol. 1/2/3, pp. 176, 179,
- 41. De Kerkbode 2/1/1919, p. 9
- Des ARTADURE 2012/15, P. 3.
   Central Archives, Pretoria: GG 99, file 3/3106, S. Matshaka to High Commission [sic], 11/3/1920.
   Central Archives: GG 924, file 3/3/1052, Resident Commissioner, Mafeking to High Commissioner, Peteroria, 15/11/1918. Sec too OFS Archives: MBL 4/3/17/5, file 16/12/15, Stadsklerk en
- Thesaurier to L. A. Visagic, 1/5/1919; L. H. Gann: A History of Southern Rhodesia, p. 227.

  44. DRC, CT: SS, file 13/5/1, Reply from eerwaarde R. H. van Heerden, Prieska. See too replies in this file from ministers of Calvinia, Middelburg, Graaff-Reinet and De Aar.

. . . He is a "'flu remnant". He has no home, and does not know what has become of his parents. He does not know his age or his proper name, and has no surname, so far as he knows. He and others sleep under the Pier, in the old boxes, and in railway compartments, first-class preferred, when the opportunity offers. He looks half starved and eats garbage, or whatever he can get hold of, and says he has never been to school."

The presiding magistrate found the boy guilty and sent him to a reformatory for four years 45

In striking contrast, it would seem that, insofar as providing orphanage facilities for Whites was concerned, the influenza epidemic wrought the single greatest advance in the history of child welfare in South Africa.

The epidemic also made it clear that the advocates of pensions for widowed mothers had a strong case. Here was "a glaring example of the need of altering the law so that State money which is payable to foster-mothers may be payable instead to real mothers who are willing and able to do their work", argued the Cape Areus. 46 While the authorities debated the merits of the case, the DRC again took the initiative in its anxiety to save 'flu orphans from Poor Whiteism and its consequences. Between 1919 and 1924 the Cape DRC gave financial assistance to at least 45 'flu widows so that they could bring up their children themselves at

home.47 This principle of mother-and-child pensions was subsequently adopted in the 1921 amendment to the Children's Protection Act.48

Yet, it would be erroneous to conclude that every White family reduced to indigence by the death of its breadwinner was completely taken under the wing of a Church or a private charity. In reporting an increase in the number of appeals for free medical treatment or poor relief in 1919, several magistrates mentioned that this was "as a result of the death of wage earners during the influenza epidemic". 49 In the Barkly East District, most of the paupers on the roll were "a couple of families who lost the breadwinner through influenza in 1918", reported the local magistrate, "the mothers being too weak or diseased to support themselves or children."50 In larger centres such as Cape Town and Port Elizabeth, magistrates were compelled to board out children of destitute 'flu widows who could not support them. 51 Even better-off families found themselves in difficulty as a result of the death of their breadwinner. For instance, in Cape Town it was discovered that in the wake of the 'flu, overcrowding had increased because many of these families had had to move to smaller homes or to take in boarders to make ends meet.52

The inadequacy of the existing system of poor relief was obvious, but only in the Cape was a limited attempt made to improve the situation by putting charitable organizations onto a sounder financial footing via a £ for £ provincial subsidy and by providing for special poor relief to be made available in emergencies.53 Because

Chartal Archives: 1909. file 1/39/1/9, Annual Report of Magistrate of Mossel Bay, 1919. See too 1274, file 1/39/1/9, Annual Reports of Magistrates of Somerest East and of Sutherland, 1919.
 Central Archives: 190, file 1/39/1/9, Annual Report of Magistrate of Barily East, 1919.
 Central Archives: 190, file 1/39/1/9, Annual Reports of Magistrates of Bary East, 1919.

Cape Times, 21/1/1919, p. 10. For an individual case of this, see Interview with Miss M. Dormehl.

53. Poor Relief and Charitable Institutions Ordinance, no. 4 of 1919. See too ch. 2, p. 35.

Cape Argus 63/1919, p. 6.
 Cape Argus 19/10/1918, p. 5.
 DKC, CT: S13, Ille. 1761, Reports of the Sub Kommissie over Ondersteuning ten behoewe van 47. DRC, CT: 513, Ble 1701, Reports of the 50th Kommissie over Ondersteuning ten behoeve van Griep Wedowse, 1920-1922; 33, vol. 11, pp. 73, 84, 157, 513, Bic 569/1, Rapport over de Werkzaamheden van de Kommissie voor de Algemene Armezorg, Julie 1919-Des. 1920; Handelingen wan de XXV Synode van de NXK in 2nd-Afrika, 1924, p. 85; E. van der Schyff: "Die Rol van die NGK...", pp. 123, 172.
8A Azt 26 of 1921, section 11.

of the epidemic "it has become absolutely necessary to immediately pass [such] legislation", explained the Administrator.54

In rural areas many of the White families hard hit by the 'flu seem to have been "bywoners" or marginal farmers. At the best of times their existence was precarious; the loss of a breadwinner, the failure of a crop, post-'flu debility or the cost of a doctor and medicine would have proved too much for some of these. "I believe that many a struggling farmer is converted into a 'poor white' as the result of serious illness in the family", one rural doctor told the Influenza Epidemic Commission.55 These broken and impoverished families often migrated to towns in the hope of being "able to earn a few shillings here and there . . . whereas they were practically starving on the farms."56 Typical was the widow who outlined her plight in De Koningshode's "Voorbidding Gevraagd" column:

"Mijn dierbare echtgenoot is aan de griep gestorven, mij latende met vijf kinderen, in armoede en schuld. Bidt voor mij om onderwerping en kracht. Ik ben van plan naar de delverij te gaan om daar te zien een leven te maken. Ik wil een tiende aan den Heer geven. Vraag den Heer om uitkomst en hulp."57 Perhaps this woman prospered by her move, but many like her, who left the countryside, did not. By turning families on the margin of self-support into dependants, unable to help themselves, the Spanish 'flu epidemic undoubtedly

added to the Poor White population of South Africa.58 It was not only the family life of many children which was dislocated by the epidemic; the education of almost all children at school in 1918 was seriously disrupted too (at least in the short term), for nearly every school in the country closed for periods ranging from a few weeks to the whole Fourth Quarter.59 In these closures there was no uniformity, for the decision to open or close schools on medical grounds initially lay with each school board or local authority. 60 Only once the Government had gazetted its special epidemic regulations61 did the Administrators of the Cape and Natal gain the final say over school closures.62 Even then, many parents refused to allow their children to return to school until all danger of infection was past. Provincial education authorities were prudent enough to recognize these fears and did not insist on compulsory attendance.63

The lengthy closure of schools played havoc with end-of-year examinations. In

- Core Trans. 20(3)(13): 9, 9.
   Ellic, wel. I. dee. Momentalm by Dr. J. Rathwen, p. 2. See too Union of South Africa: Annual Report of the Department of Junice for 1918, UG 36-19, p. 106 (Wolmansmatch).
   Resport of the Department of Junice for 1918, UG 36-19, p. 106 (Wolmansmatch).
   Central Archives. 1755: 81: 1907/18; Annual Report of Majatire of Lichtenburg, 1919. See too Central Archives. 175: 81: 1907/18; Annual Report of the Statistics of Commission, 1923-4), vol. 3, De Koningston, July 1919, p. 141.
   Union of South Africa: Second Instrint Report of the Unemployment Commission, 100 34-71.
   Union of South Africa: Second Instrint Report of the Unemployment Commission, 100 34-71.
   Union of South Africa: Second Instrint Report of the Unemployment Commission, 100 34-71.
   Union of South Africa: Second Instrint Report of the Unemployment Commission, 100 34-71.
   Union of South Africa: Second Instrint Report of the University Commission of Lichtenburg Commission Commission Commission of the University Commission of the University Commission of the University Commission Commission. The Poor Majate Problem is a significant cause of Prove Whittens (Commission Commission: The Poor Majate Problem is South Africa: Natl Agrica: Part Agriculture Commission: The Poor Majate Problem is Commission.

- TP 4-19, p. 26; The Friend, 16/11/1918, p. 8; Daily Dispatch, 6/11/1918 (Statement by Superintendent-General of Education).

three provinces Matriculation and Junior Certificate examinations were rescheduled for mid-to-late December and those pupils unable to write then, were automatically made eligible for the supplementary examinations in February 1919.64 Examiners were probably instructed to be lenient in their marking.65

In many cases such consideration produced unsatisfactory consequences. The Principal of Pretoria Normal College found his first-year students in 1919 (i.e. those who had matriculated in 1918) "quite unprepared to fall into the regular classes" and was forced to engage a special lecturer to bring them up to standard.66 In Transvaal high schools too, many of those who had passed the Primary Certificate Examination in 1918 were "So seriously unfit . . . that in some schools special classes were made of them, to go over the ground in which they were specially weak."67

As for pupils in other standards in 1918, principals were authorized to promote them on their class record during the year, as pupils who had had 'flu "cannot be expected to be yet equal to the strain of the usual examination". All had suffered from the interruption in their schooling "and from the disquieting experiences through which they in common with their teachers have passed."68 Here too the tendency was towards a lenient assessment, with the result that the following year several circuit inspectors complained that many pupils were "not quite fit for their new classes, and this had an adverse effect on the examination classes."69 "Bad school classification was one of the evils resulting," a Transvaal inspector pointed out, "for, . . . most principals promoted their pupils en bloc. In many cases this was disastrous "70

Nor had other effects of the upheaval caused by the epidemic altogether vanished by 1919. The long break and the enduring physical after-effects of a bout of Spanish 'flu had left their mark too. The inspector of the remote Waterberg district noted how these factors had retarded pupils' progress and had "produced both among the pupils and the teachers a slovenliness which is a necessary consequence of half empty classes and continual interruption in the work."71 A year later, a colleague of his concluded that, "It is not too much to say that it will be several years before the ground lost in our schools [because of the epidemic] will be made up."72

Post-'flu debility and lassitude were by no means unusual. Recovery was often slow and uneven. Among many of his staff Cape Town's City Treasurer noticed "impaired vitality . . . for several months after the Epidemic was over", 73 while two months after a light attack, the Bishop of George admitted that, "it has been very difficult to give one's energies to any task, whether bodily or mental. So insidious

Ons Vaderland, 26/11/1918, p. 6 (Letter from Director of Education to ds. Hattingh); The Friend, SD. PlvOktons, 70, 11/1918, p. 1 (Letter from J. W. Miller); Termioral News, 21/11/1918, UG 8-20, p. 20.
 De Voktons, 70, 11/1918, p. 11; Cape Times, 11/1978, p. 7; Te 6-19, p. 16; Trenvosal Education 67; Tr 5-20, p. 60 or for 1979, TT 5-20, pp. 24-25, 71.
 The Transport of Tr 5-20, p. 60; Tr 5-20, pp. 24-25, 71.

Chep Leckives: SGE 1/1836, file marked "Circulars (Outgoing) 1918", Circular no. 220, Superintendent-General of Education to Circuit Impectors, 1/11/1918.
 Education Department, OFS: Report for 1919, p. 45, para. 4, For the adverse effect on the Matriculation results at the end of 1919, see Union of South Africa: Report of the Secretary for Education for 1919, Part I, UG 57-"20, pp. 56-57.

<sup>70.</sup> TP 5-'20, p. 98. 71. TP 6-'19, p. 144. 72. TP 5-'20, p. 136.

<sup>73.</sup> Corporation of the City of Cape Town: Minute of the Mayor for Year Ending 4/9/1919, Appendix

& far-reaching are the effects of this malady."74 "[Wle were leaden-footed for weeks, to the point where each step meant a determined effort", remembered another sufferer.75 At Kingswood College in Grahamstown, no physical exercise or games were allowed for weeks after the epidemic.76

Many who had had 'flu found that their hearts had been affected - they became breathless very easily and suffered palpitations.77 The Commanding Officer of the Union Forces in South West Africa made sure that such men under his command were sent to the coast to recuperate.78 Others were left temporarily forgetful.79 deaf,80 blind81 or bald82 by the 'flu - the latter provided a fillip for the sale of

hair-restorer83 and of large hats which completely covered the head.84 Bouts of Spanish 'flu also produced anaemia85 and affected the nervous-system.86 Post-influenza melancholia was common 87 One who experienced this depression described her symptoms as follows:

"Jii is neerslagtig, jii huil vir niks - jii is lam en tam. . . . die een oomblik is iii so vris dat iii die hele wereld kan verset, die volgende voel iii weer klaarpraat."88

Several cases of suicide were attributed to this post-'flu melancholia.89

- 74. Writwatersrand University Library, Historical and Literary Papers Division: AB 487/10 (Letter Book of Bishop Sidwell), p. 43. Good examples of the ups and downs of recovery from the flu are to be found in Writwatersrand University Library, Historical and Literary Papers Division: A618 (Diary of W. Hill), Entries 23/10/1918–1911/1918; Cape Archives: IKHK 8, Bite 82, Letters from W. Kopke to District Forest Officer, Keiskama Hock, 71/1918, IS1/11/1918, IS1/11/1918, 22/11/1918, 15/3/1919.
- Collier Collection: Letter from Miss E. F. Goring, 1/10/1972. Kingswood College Magazine, December 1918, p. 25.
  South African Medical Record, 11/11/1919, p. 60; SADF Archives: DC 1199, file
  M/242, OC Military Hospital Windhoek to OC 1st Regt. SAMR, 20/12/1918; IEC, vol. 1, file 5:
  Written Evidence by Li. Col. de Rock, p. 4. Cape Archives: 11/KHR 8, file 82, W. Köghes
- Written Evidence by Lt. Col. de Kock, p. 4; Cape Archives: JKHK 8, the 82, W. Kopke to District Forest Officer, 7111194 8170, OC Union Forces SWA to Adjutant General UDF, 20721919. Many civilians followed the same course and that summer there was an anussually large exodus to the coast. Many of these were convalescents from the "Bu, seeking rest (SAR & H Megazine, January 1919, p. 64; Dauly Disparck, 3571919, p. 8; A. F. Louw: My Eeris Neening
- Jaur, p. 198].
   South African Medical Record, 28/12/1918, p. 384; 11/1/1919, p. 8; 8/2/1919, p. 42; The Friend, 17/2/1919, p. 7; Collier Collection: Letter from Miss E. F. Goring, 1/10/1972.
   South African Medical Record, 1/11/1919, pp. 5, 8; Cowley Evangellar, February 1919, p. 39;
- Interview with Mrs. Vercueil. 81. South African Medical Record, 11/1/1919, p. 8; OFS Archives: Uncatalogued Minutes of Bloem-Sound Agricum measures record, 11/21579, p. 8; UPS Archives: Uncatalogued Minutes of Bloem-fontein Municipality – Native Affairs Committee, 1917–1923, Minutes of Meeting, 7/10/1919; Interview with Mrs. Vercueil.
- Interview with Max. Vercenic, Name Southern, 1911-1926, St. State of Secting, 1911-1926, St. The Friend, 1911-1939, p. 5. Daily Disparch, 2011/1939, p. 5. Daily Disparch, 2011/1939, p. 5. Daily Disparch, 2011/1939, p. 6. Section Dr. R. L. Farrykh, 2011/1939, p. 6. Section Control of Section Dr. R. L. Farrykh, 2011/1939, p. 6. Section Control of Section 2011/1939, p. 7. The Friend, 2011/1939, p. 6. Section 2011/1939, p. 7. The Friend, 2011/1939, p. 6. Section Control of Federal Advanture, 184(193), p. 7. The Friend, 2011/1939, p. 6. Section 2011/1939, p. 7. The Friend, 2011/1939, p. 6. Section 2011/1939, p. 6. Section 2011/1939, p. 7. The Friend, 2011/1939, p. 6. Section 2011/1939, p. 6.

- J. 30); A. W. (1989): Epidemic dua Trace, 1916, p. 1995; ... m. J. Analis UC VIEW. Accessing on Hist.; pp. 65-66.
   P. Jirina dei Volke, 2811/1918 ("Huis en Haard" deur Nonnie).
   D. Juliy Digusch, 7111/918, p. 6, Emmers Weekly, 1311/918, p. 1175. Diamond Fields Advertiser, 2017/918, p. 7, Cape Argus, 4711/918, p. 5, 111918, p. 1271/918, p. 1271 Lovely, Growing Old, p. 160.

From most of these ailments sufferers recovered in time, but some were left with their health permanently impaired by, for example, deafness,90 weak lungs.91 heart trouble92 and a susceptibility to other diseases such as phthisis, tuberculosis, parkinsonism, nephritis, meningitis and encephalitis lethargica, 93 In 1919 an engine-driver involved in a train accident at Fish Hoek explained that while he had been at the controls, he had suffered a blackout. He claimed that this was the after-effect of an attack of Spanish 'flu the previous year, which had left him "never . . . quite the same since."94 The following year, the defence attorney of a young Black man charged with rape pleaded diminished responsibility, as his client "was not in his right mind at the time of committing the offence." He had had influenza. A doctor testified that "it was followed by more insanity than any other acute disease . . . The derangement very often took the form of moral insanity [and] he would not be surprised if a person liable to periodical insanity committed rape." The jury were not convinced, however, and found the man guilty. He was

The incapacity caused by the 'flu and its after-effects seriously affected the country's economy for some time, 96 Agriculture suffered particular disruption because, not only did the epidemic coincide with the planting season in some parts of the country.97 but in others it came at the time for harvesting and sheep-shearing. The Farmers' Weekly carried numerous accounts of the acute labour shortage facing White farmers and spoke of this as, "one of the most serious secondary results of the epidemic. . . . The shortage is especially felt by the wheat-growers. who just now are in urgent need of harvest hands."98 Country correspondents of newspapers confirmed this: from the Cullinan district it was reported, "'t Koren staat rijp op de landen doch er is niemand om te oogsten, al 't werkvolk ligt siek",99 while even those farm-hands who had recovered, "kan men bijna niet gebruiken. omdat zij door de siekte zo verzwakt zijn."100 On some farms crops threatened to

sentenced to 8 years' hard labour 95

59. Interies with Ma. Vernaud.
1. Interies with Ma. Vernaud.
1. Interies with Ma. F. Indhas, Collier Collection. Letter from Mrs. C. Richardson (ade Grand), 1707-1707, Souday Timus, 272/17882, p.1,71. er from J. S.) Segrensber 1999, p. 120 (Letter from D. T.) Central Archivest Ace, 171 (Evernaud Letter from D. T.) Central Archivest Ace, 172 (Evernaud Letter from D. S.) Soudard Englishment of South Affects, vol. 3, p. 255, Interview with Mr. F. D. Williams.
2. Experimental of South Affects, vol. 3, p. 256, Interview with Mr. F. D. Williams.
3. Experimental College of South Affects, vol. 3, p. 256, Interview with Mr. F. D. Williams.
3. Experimental College of South Affects, vol. 3, p. 256, Interview with Mrs. F. D. Williams.
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97. See p. 192

 See P. 19 Workly, 27(1):1918, p. 143.
 De Volkener, S. 20(1):1918, p. 145.
 De Volkener, S. 20(1):1918, p. 187.
 Fred S. 1918.
 S. 20(1):1918, p. 187.
 S. 20(1):1918, p. 187.
 S. 20(1):1918, p. 187.
 S. 20(1):1918, p. 3.
 S. 20(1):1918, 100. De Burger, 25/11/1918, p. 3.

overrinen and rot. Alarmed at the losses this might produce, one rural Transvaal MPC gave notice in the Provincial Council of a motion calling on the Government to assist with the navment of interest on Land Bank loans in the case of farmers whose harvests had failed because of the epidemic. 101

He need not have worried. The Central Government was too sensitive to the needs of White farmers to ignore their appeals for assistance. Early in November the Prime Minister and the Native Affairs Department decided that action should be taken at once, "om de gezonde inboorlingen in de betreffende distrikten aan 't werk te krijgen."102 Of course, pointed out De Volkstem, "Dwang kan er . . . niet gebezigd worden", but Native Commissioners would be told to use their influence. 103 Steps were also taken to persuade newly demobilized Cape Coloured troops to "take the hint that is being given them to seek work in the corn-lands", 104 while the White Labour Department was approached to try to secure White farm-labour to help with the harvest. Farmers were told to contact their local magistrate to inform him of their exact labour needs. 105 Moreover, if they were not able to pay these labourers at once, they were to be allowed to do so out of the proceeds of the new crop.106

With such a quick, generous and helpful response from the Government, the labour-shortage was soon eased and crops reaped. Black farmers received no such assistance

Those White farmers due to start sowing just as the 'flu arrived faced a similar shortage of labour. However, by late in November, when the extra hands secured by the Government became available, the most suitable time to plant had already passed in many areas and dry conditions had set in. As a result, there was a significant decrease in the acreage of land put under crops such as maize, grain sorghum and tobacco. 107 In some areas of the Transvaal the decrease in the amount of maize planted was as much as 25% compared to the previous season, while the Kingwilliamstown District showed a decrease of 40%, 108 Reflecting on the total halt brought about in ploughing in the Camperdown District, the Natal Witness noted how the epidemic had "demonstrated conclusively what a great asset to farming is the supply of native labour. The absence through illness of so many labourers practically put an end to the farming operations."109 The Matatiele Mail reported that all it heard from farmers was, "All my boys are down - work at a standstill,"110.

Province of Transvaal: Votes and Proceedings of Provincial Council, vol. III – 2nd Session 3rd Council, 21/11/1918, p. 8.

<sup>102.</sup> De Volkstem, 5/11/1918, p. 11. 103. Ibid.

<sup>104.</sup> Farmers' Weekly, 27/11/1918, p. 1343.

Genery Works, 2711/1918, p. 1343.
 Christian P., Stander W. (1998). Programmer Works, 1211/1918, p. 1181.
 Holden S. (1998). Programmer Works, 1211/1918, p. 1181.
 Black peasants were insularly affected, with dire consequences - see th. 5, pp. 93-94.
 Black peasants were insularly affected, with dire consequences - see th. 5, pp. 93-94.
 Black peasants were insularly affected, with direct Report of the Land and Agreemberg Bank of South Physics, p. 1219, pp. 1211, pp. 1219, pp. 1211, pp. 1

Country-wide, the shortage of labour and general disorganisation resulting from the enidemic caused 11% less maize to be planted than in the previous season 111 The ultimate harvest in 1919, after pests and unfavourable conditions had also taken their toll, proved to be 25% below what the Department of Agriculture rated as normal 112

The Government displayed far less alacrity when it came to settling the accounts for combating the epidemic, for not only did this involve large sums of money, but it also raised in a very pointed way the issue of responsibility for the introduction and dissemination of the disease.

In the midst of the epidemic early in October little notice had been taken of the Government's offer to refund half of the expenditure incurred in dealing with the 'flu.113 Only once the epidemic had ebbed, did municipalities, fresh from the struggle and still bristling with anger at what they regarded as the Public Health Department's slackness and incompetence before and during "Black October", sit down and carefully consider the offer. They were outraged - the very body which they held to be responsible for the epidemic was to pay only half the costs involved - they who "had saved South Africa from a real disaster". 114 had to pay the other half! Almost unanimously the country's 196 municipalities and 86 Divisional Councils rejected this claim outright and demanded that the Government bear the entire cost, 115 especially since it was doing so in those parts of the country which did not fall under local authorities 116 "We are now being bombarded with [such] demands", complained Sir Thomas Watt on 20 November. 117

On 28 November representatives of town councils, municipal associations and local bodies met in Pretoria to formulate their case118 and next day they presented it to Watt. The Minister of the Interior took his stand on the letter of law: according to existing health laws, local authorities were responsible for combating such epidemics. The Government might refund a proportion of this expenditure, but there was no obligation for it to do so. 119 "The cheeseparing spirit in which he dealt with the financial aspect is deplorable", declared The Star indignantly, "but it is infinitely worse when he attempts . . . to justify neglect and apathy."120

A second, even more representative conference of local authorities followed in Cape Town in January 1919, just as Parliament was re-assembling. Between conferences much lobbying had been done and pressure put on the Government to alter its stance and recognize the extraordinary nature of the epidemic expenditure, 121 This it finally agreed to do and Watt announced to the Conference that the Government was now prepared to refund 4/5 of epidemic expenditure. 122

- 111. Union of South Africa, Department of Agriculture: Crop and Live Stock Report for June 1919, no. 12 1918-1919, p. 2 (copy in Cape Archives: 1/KNT 28, file 12 vol. 4).
- Bid.
   Dioin of South Africa: Report of the Influenza Epidemic Conference of Local Authorities on Cost
   Union of Sarchives: MBL 4/3/1/40, file 101/1/17, Minutes of Conference of Local Authorities on Cost
- of Epidemic, p. 4 bid., p. 1; Cape Archives: 3/CT, vol. ADD 1/1, p. 274; Transvaal Archives: Archives of Town Clerk of Krugersdorp, Packet 598, Circulars from Town Clerk of Cape Town, 13/11/1918 and
- 116. Transyaal Archives: Archives of Town Clerk of Kruzersdorp, Packet 598, Circular from Town Clerk of Cape Town, 13/11/1918.
- 117. South African Library MSS. Department: MSC 15 (Merriman Collection), Letter 594 from Watt to Merriman, 20/11/1918

- 18. Terman, 2011/1918.

  18. Rand Duly Madl. 2011/1918.

  19. Rand Suly Madl. 2011/1918.

  19. The Sur, 30/11/1918.

  19. The
- of Epidemic, p. 6.

Though the conference did not abandon its demand for a complete refund, 123 it did not press the issue.

Having accepted an extra 30% of the 'flu expenditure of local authorities, the Government proceeded to scrutinize their claims very closely. Accounts went to and fro as they were submitted to Pretoria, queried, justified, modified and re-submitted. After more than a year of this haggling, one frustrated municipal official protested despairingle.

"against the attitude of the Govt. Health officials at Pretoria in the irritating red-tape manner in which they have examined our claims: calling for what I can only characterise as absurd and totally unwarranted proofs and details of expenditure, which has necessitated an immensity of labour and research." 124

The Government's eventual refund to local authorities was the largest single item in the £300 000 set aside to cover the Public Health Department's expenditure in the campaign against the epidemic. 350 of the company of the campaign against the epidemic. 350 of the public Health Department's expenditure in the campaign against the epidemic. 350 of the public Health Department's expenditure in the campaign against the epidemic. 350 of the public Health Department's expenditure in the campaign against the epidemic. 350 of the public Health Department's expenditure in the campaign against the epidemic. 350 of the public Health Department's expenditure in the campaign against the epidemic. 350 of the public Health Department's expensive public H

Of more permanent significance was the fact that, as a result of their experience, local authorities insisted that the new Public Health Act provide for a compulsory refund by the Government to local authorities for their suppression of formidable peldnetic diseases. They also made very strong representations that such refunds when the permanent of the composition of the permanent of the perman

The epidemic left behind many other accounts to be settled. As doctors began to submit their bills, they found their popularity smaning and tales of exorbitant charges and "profiteering" increasing. <sup>128</sup> To some people who had complained of high doctors (see, Sir Thomas Watt recommended not paying and letting the doctors take them to court in the face of public opinion. <sup>129</sup> but there is no evidence of the doctors take them to court in the face of public opinion. <sup>120</sup> but there is no evidence at developed the country of the doctors take them to court in the face of public opinion. <sup>120</sup> but there is no evidence of the doctors are considered accounts were extited with

Sick funds and benefit societies encountered financial difficulty too when suddenly confronted by a flood of 'flu accounts from their members. Several were seriously depleted and were only saved from acute embarrasement or worse by

- 123. Ibid., p. 7. The Government's acceptance of responsibility for 4/5 of epidemic expenditure still left municipalities with considerable sums to pay. Grahamstown, for instance, had to levy a special rate of 5/8 in £ on all landed property to meet its share (N. D. Southey "A Period of Transition".
- 125. UG 49-19, pp. 188, 196; Union of South Africa: Finance Accounts, Appropriation Accounts, Loan Funds and Miscellaneous Transit Financial Very 199-20 with the Export of the Controller and Auditor-General, UG 99-20, p. 230, Debates of the House of Assembly of the Union of South Africa as reported in the Cape Timer, vol. 4, p. 16 (to al), 15 or details of expenditure by other Occurrences Departments, see UG 49-79, pp. 167, 176, 221, 265, 277, 327, Union of South Advances of Assembly Cape Cape Timer Cape Timer Town 1976 Per 1976-1976 Report of Controller and Addition, 247, etc. 11 US 58-1979.
- Affice: 3AR & H summent of Accounts remunsus to the control of the
- Act 36 of 1919, section 48(c); Debates of the House of Assembly . . . as reported in the Cape Times, vol. 4, p. 27 (ob. 1).
   South African Medical Record, 28/12/1918, pp. 373–374; Debates of the House of Assembly . . . as
- South African Medical Record, 28 (2) 18, pp. 573-574; Debates of the House of Assembly . . . as reported in the Cape Times, vol. 4, p. 16 (cols. 2, 3) and p. 17 (col. 2).
   De Burger, 11/21919, p. 3.
- An example of this involving a large sum was the dispute between Bloemfontein Town Council and the city's doctors (see OFS Archives: MBL 4/3/1/40, file 101/1/17/1).

donations, loans or special levies on their members. 131 Insurance companies also found themselves facing huge claims for 'flu deaths. In February 1919 the professional journal. Insurance, estimated that £1.3 million had been paid out by life offices in South Africa in respect of 'flu claims in the preceding four months, 132 "A good deal of anxiety as to future . . .", noted John X. Merriman after a meeting of the Board of the Old Mutual in January 1919.133

For its part, the UDF accepted responsibility for Spanish 'flu contracted on service and paid out compensation if death or disability resulted.134 Discharged soldiers were also liberally treated if it was found that the 'flu had aggravated old

military injuries, 135

It was not simply a coincidence that widespread generosity, helpfulness and benevolence marked so many of the efforts to deal with the urgent problems left by the epidemic. The country had come through a devastating national crisis which had left very few families untouched. The subsidence of the 'flu, coinciding as it did with the end of World War I, let loose a flood of heartfelt relief, gratitude and goodwill, feelings quite common after shared danger and adversity. A modern authority on disasters terms this phenomenon, the creation of an "altruistic community". 136 The epidemic had "set free in a direction that even the war has failed to do a practically unlimited supply of unselfishness, personal kindness, and sheer goodness of heart", jubilated one clergyman. 137

Concrete manifestations of this spirit included increased attendance at churches, 138 larger donations to their funds, 139 greater religious earnestness 140 (and its opposite, as some people expressed their relief through pleasure-seeking141) and the generous response to the plight of orphans, widows, schoolchildren and farmers outlined above. Only an awareness of the existence of this post-'flu spirit and an

- 13. S.A.R. Review. February 1919, p. 17. UG 54-1919, p. 18. Union of South Africa: Report of the Railways and Herbitous Board for 1918. UG 27-39, p. 17. S.AR 6-1 Magaziet. Agril 1919, pp. 250-253, 262; November 1919, p. 734; The Nongoa, Docember 1918, p. 754; The Rodge, 2011/1918, p. 252. De Berei Bereit Society: 29th and 30th Annual Report; De Berei Coordinated Mines Ltd. 31st Annual Report for Year Ending June 1919, p. 34; Rand Daily Mail, 511/1918; Collier Collection: Letter from Brigadier F. W. Cooper, 455/1972. 132. Insurance, 1/2/1919, p. 3027
- 133. South African Library MSS. Department: MSC 15 (Merriman Collection), Diary for 1919, Entry or 30/1/1919. 134. SADF Archives: DC 1304, file M/4501 vol. 6, Acting DMS to Military Pensions Commissioner,
- 7/1/1919
- KaDF Archives: DC 1304, file M/4501 vol. 2, Circular from Deputy DMS to all Assistant DMS's, SADF Archives: DC 1304, file M/4501 vol. 2, Circular from Deputy DMS to all Assistant DMS's, SMO's and OC Wanderers Hospital, 275(1978).
   A. H. Barton: Communitative in Disaster A Sociological Analysis of Collective Stress Situations, p. 206. See too S. Garb and E. Eng. Disaster Handbook, pp. 16–17, A. G. MacMahon and M. Dootse (eds.): Disaster Medicine, p. 287; P. Sorokii: Man and Society in Calamity, p. 169.

- Oldert: Religion from society in semination Engineers Controller, Controller Street, Pebruary 1919, p. 2. Controller Street, Pebruary 1919, p. 2. Controller Street, S. (2019) S. p. 6 (Letter from "A Dancet"), H. Owen: Journey from Obscurity: Wilfred Owen 1893—1918, Memoirs of the Owen Family, vol. III War, pp. 178—180. See too ch. 2, p. 9. Jan and ch. 4, p. 6.